|    | Page 1                        |
|----|-------------------------------|
| 1  | IN RE:                        |
| 2  | CITY OF GAHANNA               |
| 3  | BOARD OF ZONING AND           |
| 4  | BUILDING APPEALS              |
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| 12 | ~~~~~~~~~~~~~~~               |
| 13 | Appeals Hearing               |
| 14 |                               |
|    | January 30, 2020              |
| 15 | 6:30 p.m.                     |
| 16 | Taken at:                     |
|    | Gahanna City Hall             |
| 17 | Council Chambers              |
| 18 | 200 South Hamiltion Road      |
| 19 | Gahanna, Ohio                 |
| 20 |                               |
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| 22 |                               |
| 23 |                               |
| 24 |                               |
| 25 | Daniel R. Cuff, Notary Public |
|    |                               |

|    | Page 2                             |
|----|------------------------------------|
| 1  | APPEARANCES AND ATTENDEES:         |
| 2  |                                    |
| 3  | BOARD MEMBERS:                     |
| 4  | LORNE EISEN, Chair                 |
| 5  | HAKIM BEN ADJOUA, Vice Chair       |
| 6  | JASON BROFFORD                     |
| 7  | DON JENSEN                         |
| 8  | DEBRA MECOZZI                      |
| 9  |                                    |
| 10 | ALSO PRESENT:                      |
| 11 | APRIL BEGGEROW, MPA, CMC, Clerk of |
| 12 | Council                            |
| 13 | RAY MULARSKI, City Attorney        |
| 14 | MATTHEW ROTH, Assistant City       |
| 15 | Attorney for Planning Commission   |
| 16 | JESSE M. KANITZ, on behalf of      |
| 17 | Appellee                           |
| 18 | MICHAEL BLACKFORD                  |
| 19 | GLEN DUGGAR                        |
| 20 | WILLIAM JOHNSON                    |
| 21 | RON STAHL                          |
| 22 | JANE PECK                          |
| 23 | ~ ~ ~ ~                            |
| 24 |                                    |
| 25 |                                    |

architectural firm that provides professional services to Mt. Carmel Health System, who is a major tenant within this proposed development.

To alleviate any conflict of interest with regard to the hearing this evening, I've elected to recuse myself from the deliberations this evening. Therefore at this time I will turn over leadership of the meeting to Mr. Adjoua, our vice chair. And I will leave the podium. Thank you.

MR. ADJOUA: Thank you Mr. Eisen.

Before we proceed further, there's a couple
announcements. One, if anybody else here wants
to make a public comment, you need to fill out
one of these forms and give them to the Clerk
now so we can recognize you.

Secondly before we proceed, there are some corrections on our minutes that I'd like to point out for the clerk of the Council on our organizational meeting minutes in regards to our January 9th, 2020. And we have, under "Present" the numbering is wrong. It shows seven, five, five and five for the motion. Those are in error. So if you could correct these please.

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- 1 MS. BEGGEROW: I will correct
- 2 those.
- MR. ADJOUA: Thank you. Let me
- 4 repeat, anybody else who would like to make a
- 5 | public comment, you need to fill out a form
- 6 | with the Clerk.
- 7 Appellee, if you're an attorney
- 8 | you're welcome to -- you don't probably need
- 9 one.
- 10 MR. KANITZ: Thank you.
- 11 MR. ADJOUA: Okay. At this point I
- 12 | would like to, before we call the -- this is
- 13 the public hearing for the appeal for BZBA
- 14 0012020 appeal. And this is the appeal of the
- 15 | Planning Commission FDP 0092019 and DR
- 16 00262019. At this point, all the persons who
- 17 | will give testimony, I would like them to stand
- 18 | so that they can be administered the oath as
- 19 any witnesses of people who will give
- 20 testimony. And Mr. Mularski?
- MR. MULARSKI: Thank you. Put your
- 22 | hands down for a second. We're now at the part
- 23 of the public hearing of the meeting. The
- 24 public hearing will offer it as follows: The
- 25 | public comment will be open for three minutes

allowed per speaker. Additional time may be requested. And permission is at the discretion of the chair. The speakers must complete a speaker slip and come to the podium and state their name.

The Appellant will then be given 25 minutes to comment. This is combined for the Appellant and any interested parties. The Appellee will then be allowed 15 minutes. This is combined for the Appellee and any interested parties. The Appellant will then be allowed five minutes for further argument or rebuttal. The Appellee will be allowed 5 minutes for further argument or rebuttal.

If there is more than one appeal pending for a particular address, the presentation on each application may be consolidated and presented as one, if it's preferred.

Now, at this time, would people wishing to present testimony this evening please raise their right hand to be sworn in. Please repeat after me. Or please answer my question.

(Oath Administered.)

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1 MR. MULARSKI: Thank you.

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MR. ADJOUA: You may be seated. We will now open the public comment section. And I have Ms. Jane Peck. Would you step to the podium please? Jane Peck? Is she present? You have three minutes, Ms. Peck.

MS. PECK: Sir, I hadn't planned to speak unless it was absolutely necessary. I relinquish to our attorney.

MR. ADJOUA: Okay. Thank you.

Mr. Ron Stahl, would you like to speak, sir?

Step to the podium. You have three minutes.

Thank you. Ron Stahl,

MR. STAHL:

1022 Ridge Crest Drive, Gahanna, Ohio 43230.

Contiguous property owner. I want to thank you for your service to the community. I know this takes some time. And I do appreciate your dedication.

I ask you to approve the appeal reversing the decision the Planning Commission made. Since the FDP does not meet the required standards for PCC, Planned Commercial Center.

I want to thank the Planning Commission chairman, Mr. Hicks, for recognizing this fact with a vote against approving the FDP since it

"does not meet his understanding of
permitive[sic] uses."

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The Planning Commission approved

including an offsite emergency department. PCC

zoning permits shopping center or other

community facility. An offsite emergency

department is neither of those.

The Planning Commission was incorrect to approve plans that did not match the zoning for the parcel in question. I welcome new development, good paying jobs, good for Gahanna, good for me as a citizen of Gahanna. It helps the community in many ways. This proposal does not meet the standards that PCC zoning requires.

Back in November, since I only have three minutes to speak, I asked the Planning Commission to clarify several questions I had. Not all of those questions were asked or answered. The PCC Section C talks about how the planing and development shall contain multiple numerous items in matte or text form.

I don't see an engineering feasibility study. No one on the Planning Commission asked about it. PCC requires

details regarding public improvements and plan for such streets. Looks like Beecher is going to need to be widened. No one at the Planning Commission asked any questions about the need to widen Beecher. There was a discussion about the curb cuts.

But the City Engineer wasn't at the meeting. No one at the Planning Commission bothered to asked the detailed questions this type of development deserves.

The public service comments on page 35 of the FDP says the outlet of the detention system would need to be violated for necessary rock channel protection for erosion control.

On page 38, the soil and water conservation district comments say the outlets will have erosive force that differs from existing conditions at those locations, causing erosion and channel invasion.

It was stated the -- guidelines of Gahanna would be followed is insufficient.

Because how is this possible without violating the preservation zone? After all, the easement states working in the creek bed shall be limited to using hand tool methods.

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Plus the easement doesn't even go all the way down to the creek. Is this development going to dump water on my property before it gets to the creek? The Planning Commission seemed not to care about the public service or the soil or condensation. District comments that express great concern that the proposed development would have an adverse effect on the preservation zone and the creek.

So I ask you tonight to approve the appeal based on the proposed development does not meet the applicable development standards.

And secondly, the proposed development will have undesirable effects on the surrounding area. Thanks for your time.

MR. ADJOUA: Thank you, sir.

MR. DUGGAR: Mr. Chairman, for the record, we object to the -- we already did this. We did this back in -- this isn't a trial and error. This is supposed to be, I think, this is supposed to be an Appellant proceeding. What that was was that gentleman, who is a neighbor, coming and complaining about this again. He had that opportunity. He used it a month ago. Or six weeks ago.

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This should be about Appellant discussion about whether the Planning Commission's decision was correct or not. Not to have a whole other hearing on the facts on the law before you.

MR. ADJOUA: Mr. Duggar?

MR. ADJOUA: Mr. Duggar, we

MR. DUGGAR: Yes, sir.

appreciate your comments. However, we are in a administrative municipal hearing body. And our rules allow public comment.

MR. DUGGAR: I understand. For the record, I'm objecting to all testimony that's being given. Other than as a part of the Appellant process.

MR. ADJOUA: And we appreciate those comments. Would William Johnson -- is William Johnson present? Will you step forward sir? You have three minutes Mr. Johnson.

MR. JOHNSON: Thank you. Hello.

My property is a contiguous property. The back of my property faces towards the proposed development. I would also note that there is a facility for elderly people that is also backed up against the proposed development.

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It's an emergency facility. Going with that would be sirens. Very loud sirens. I heard one on the way over here. They got to the intersection. And they had to honk a lot to get through the intersection. It's a lot of noise.

I don't know for those of us with property along the back whether when we go to sell our properties there won't be some concern about sirens in the middle of the night. And that this will force us to discount our property when we sell it.

But perhaps more important than that, we have 90, 100 year old people. Very vulnerable people. Living just within very close, 100 feet, 200 feet. It's not far. From where these emergency vehicles are going to drive into the facility.

I understand that there was a point about this before the Planning Commission. And then they were told that the ambulances would turn off their siren. But it's not the facility that determines whether they turn on their siren or not. It's the driver. And so I would ask that you consider that this is a

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serious consideration.

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And the Planning Commission did not take as such, at least, if you look at what they had to say about it. Thank you very much.

MR. ADJOUA: All right. Thank you,

Mr. Johnson. Do we have anyone else who

submitted a form?

MS. BEGGEROW: No, sir.

MR. ADJOUA: Okay. All right. Now the Appellant will get their opportunity now to present their argument. And that is the Academy Ridge[sic] Community Association.

Would you introduce yourself, sir, and proceed? You have 25 minutes. So go right ahead.

MR. KANITZ: Yes. Thank you. My name is Attorney Jesse Kanitz. I'm appearing on behalf of the Appellant, Academy Ridge Community Association. The association is here and I am to appeal a Planning Commission approval of the Shops at McKenna Creek development plan application.

Before I begin, I would like to thank everyone for being here. And for considering the association's arguments with an open and an impartial mind. With a mind open

to what the Gahanna city code and zoning ordinances require. Not what someone can push through without objection.

I would also like to make it clear that I'm not here to attack the Planning Commission. Neither is my client. By the very nature of our position, I think it's clear that we're going to be here arguing that they made a mistake when they approved this plan. That argument is not meant to be a personal attack on the Commission or members thereof. And I hope that that's very clear.

Now, my client is no stranger to the Appellant process. We've all seen this here before at this point. And the Board may be tired of seeing us. And the City may be tired of seeing us. I know the Applicant is tired of seeing us.

The last time we were here for the preliminary hearing on January 9th, as I was walking back to sit in the public lobby of city hall, I heard Mr. Roth and Mr. Duggar talking about my client, disparaging them. Sitting outside a public hall, waiting for a public hearing, I heard them comment and laugh

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jokingly that my client's only came into this matter because they had too much money to spend. After that comment someone closed the door.

I can assure you that my client is not here because it has too much money to spend. My client is not here because it wants to waste it's time or because it wants to waste your time. My client is not here to be a nuisance.

My client is here to make sure the City follows the rules. My client is here to make sure that what gets done here is not getting down with backroom deals and closed door conversations.

Further, my client is directly impacted by this. Probably more than any other residents in this city. The Academy Ridge subdivision directly abuts this property. What you decide here tonight is going to have lasting impact on their property values and on their enjoyment of their properties.

So yes, they're very interested in what happens. They're very interested in ensuring that this zoning process follows the

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code. They're very interested in ensuring that the zoning process is followed through. That what this property was zoned for, what it was zoned for when they bought their properties is what actually occurs.

And I think we can all recognize that a group of homeowners participating in a public process ought not be ostracized for participating in this process. But rather should have their arguments listened to with an open and an impartial mind. And I'm thankful to be here before the Board because I know you will do just that.

Moving to the substance of the appeal, I think you will all be happy to know I don't think I'm going to need 25 minutes. The association's arguments are essentially comprised of two points. The first is very simple.

A hospital surrounded by medical offices is not a shopping center. It seems so self-evident you wonder why we're here. The second is simply that the Planning Commission failed to even consider the negative traffic effects of this development. And by failing to

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do that they abrogated the duty they had to the code. Either of these two points is sufficient to justify overturning their decision in this matter.

Moving to the first point. crux of the association's position is that the final development plan application in this matter simply did not comply with the zoning ordinance. Gahanna City Code 1108.05(a)1 states as follows: "The Planning Commission shall approve an application for a final development plan if the following four conditions are met; A, the proposed development meets the applicable development standards of this zoning ordinance. B, the proposed development is in accord with appropriate plans for the area. C, the proposed development would not have undesirable effects for the surrounding area. And D, the proposed development would be in keeping with the existing land use, character and physical development potential of the area." These requirements are

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must be denied. The Planning Commission
doesn't have the authority to skip over one and
decide, ah, even though it doesn't meet I'm
still going to -- all four of these elements
must be met.

In this case, the application doesn't make it past the very first one. And that's because it's intended use for medical use for this property does not comply with the property's zoning designation. Specifically, this property is zoned as a planned commercial center district. And it's set forth in Gahanna City Code 1153.06. It's commonly referred to as a PCC district. And that's how I will refer to it tonight.

The PCC zoning designation
expresses the City's specific intent for this
property. It designates certain permitted uses
and certain conditional uses. As such,
pursuant to Gahanna City Code, a PCC district
shall be used for only the following permitted
uses: A shopping center, community facilities.

And then goes on to list two conditional uses that may be potentially possible. Modified commercial use, which

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really isn't applicable here tonight. And lodging places.

It's hard to envision how a small hospital surrounded by doctors offices meets any of these intended uses. As described in the application, the uses for this property include professional office, medical office. And then offsite emergency department.

Indeed, if we look at the staff report that was attached to this application it states that the primary use for this property is medical use. When we close our eyes and envision a shopping center, it isn't a hospital that we see. But what they put here is not something that you're going to be bringing your families to on the weekends. Hopefully. It's not some place you're going to be coming with your significant other to shop or to have a coffee.

And to that point, in this instance we actually have physical illustrations that show what was supposed to be in this property. There is an Ordinance 111-1990 that also is attached to this property and contains certain illustrations.

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Now I'm not going to stand here today and say the developer was required to match those illustrations brick by brick and parking spot by parking spot. But those illustrations are included in the ordinance for a reason. They illustrate what was supposed to be here. At least in the general nature of what was supposed to be here.

And what do these illustrations show? Well, not surprisingly, they show shops. With people shopping. Not a hospital. Not law offices. And not medical offices. Shops.

Beyond these illustrations, the code further accentuates that this is not what this property was meant to be zoned for or developed for. When we look at the Gahanna City Code, we can see many instances where they had zoned and explicitly set forth medical uses, hospital uses, office uses.

Indeed, if we look at Gahanna City Code 1153.01(A) and (B), which sets forth the city's suburban office and institutional district zoning designations, they explicitly provide for professional offices engaged in providing tangible and intangible services.

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And these are permitted uses.

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That designation goes on to list "hospital" as an authorized conditional use.

Likewise, if we look at the City's neighborhood commercial district and community commercial district zoning designations, medical and professional offices are included as either permitted for conditional uses.

Those designations aren't included in the PCC designation. And the City just didn't simply forget how to do it when it wrote that zoning code. They're not there because they're not intended to be there. The City knew what it was doing. The fact that PCC zoning designations don't include medical use or legal offices or professional offices means that they're not supposed to be there.

So when we look at this, and we see that the proposed development for this property doesn't match the planned meaning of the statute, when it doesn't even resemble the illustrations for the ordinance attached to the property, when the code doesn't support what's there, why are we here? How did this get approved? On what basis?

Well, a review of the minutes show how. The minutes refer to some letter. Not in the record. Not even clearly identified. And based on that letter, sent to someone else, the city determined yes, we think it meets the zoning code.

That's not what the code requires.

The code requires the final development plan application be approved based on the zoning ordinances. Not a letter sent to a third party that's not before anybody. And it's still not in the record today.

It was record in the Applicant's motion. Again, not attached. Not submitted as exhibit for review. It's nowhere before us. Based on that document that no one's seen, that's how this got approved? That's incorrect.

So why is this important? This is a hospital. Everyone likes hospitals. I'm certainly not going to sit up here and tell you that hospitals are horrible things. It's important because if a hospital is going to be seen as a shopping center, if you're going to allow that to pass, what does the code even

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require?

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Is the real question what does the Planning Commission want approved? Who Applicant is? What the mood of the day is? That's not how things should be run. Especially when we're dealing with development. People depend on the development -- plan. They should be based on black and white requirements set forth in the code that people can look at. They shouldn't be based on backroom conversations.

At the time these residents
purchased their houses, this property had a
zoning ordinance telling them they were going
to get a shopping center put in next door. The
illustrations paint a picture of a pleasant
place with cafes and shops. That's not what's
been approved here. And the Planning
Commission's approval of that was in error and
it should be reversed.

The association's second point deals with traffic issues. Pursuant to the Gahanna City Code 1108.05(A)1(C) the Planning Commission is required to ensure the proposed development would not have undesirable effects

on the surrounding area. The Planning Commission has a duty to enforce this provision. They have a duty to review applications to see if there are negative effects, and to address those.

My client raised real and significant traffic issues at the hearing. The final development plan application for this property contains a curb cut allowing access to the property from Beecher Road.

Beecher Road is the sole road providing access to 81 homes that make up my client's association. That's 81 families.

My client presented testimony at that hearing describing how horrible the traffic already is on that local road. How at times, it's hard for them to get in and out of their properties. They explained how this was only going to be exacerbated by this development.

Instead of listening to those concerns, instead of engaging in any discussion about those, the association was told that based on an easement agreement that, again, was not in the record, that granted these curb

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cuts, that the issue of curb cuts was off the table. It was not going to be considered. The Planning Commission completely abrogated their role in reviewing that based on this.

However, the Gahanna City Code places the approval authority for a final development plan on the Planning Commission.

Not on a deed agreement. Not on any of these things. The Planning Commission has a duty to look at that. And they shouldn't approve an application unless it shows that there are no negative effects.

And beyond that, even if they wanted to allow the curb cuts, they engaged in no back and forth, no discussion whatsoever to figure out if there was any way to mitigate those effects. They simply viewed the matter as closed, as off the table, as outside of their purview. They abandoned their role in reviewing whether or not there were negative effects.

And that abandonment, my client relied on the Planning Commission to review that. To help them. It abandoned that role.

And that abandonment and the approval in light

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- of this negative consequences of the traffic is also reversible. Thank you.
  - MR. ADJOUA: Thank you. Members of the Board, do you have any questions of the Council for the association, Mr. Brofford?

MR. BROFFORD: None.

MR. ADJOUA: Ms. Mecozzi?

MS. MECOZZI: None.

MR. ADJOUA: Mr. Jensen?

MR. JENSEN: Well, yes. I guess my question would be, so if this was a shopping that is being proposed, not -- if the emergency room is not part of this plan, would the association have trouble with that?

MR. KANITZ: Well, they would certainly want to see the plans. But if it matched the zoning plans and complied with all of the code requirements, I don't believe that they would. No.

MR. JENSEN: Because I saw a drawing, earlier on, where there was a -- like three different buildings. And one was like that emergency room building spot. Another one along the creek. And then another one to the north side on the Beecher Road spot. Or in the

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- 1 middle there. So instead of an emergency room
- 2 being back there, if there was another
- 3 restaurant or something else back there, the
- 4 association would be okay with that?
- 5 MR. KANITZ: We would certainly be
- 6 open to it. I mean that's something we would
- 7 | want to look at it. It's hard for me just to
- 8 approve it hypothetically.
- 9 MR. JENSEN: What do you mean by
- 10 | "open"?
- MR. KANITZ: Well, if what they
- 12 propose is something fitting of the zoning
- 13 | code, was aligned with what that ordinance
- 14 required, then yes, my client would be
- 15 | agreeable to that.
- 16 | MR. JENSEN: But it would be the
- 17 same issues as far as traffic, noise and
- 18 | breaking and --
- MR. KANITZ: Well, we still want to
- 20 address the traffic issue. My client has real
- 21 traffic concerns regarding anything that goes
- 22 | in that property. In this case my client's
- 23 position is twofold. A, the use that they're
- 24 trying to assign to the property aren't
- 25 | supported by the code. And two, yes, the

- development of this property and the curb cuts into Beecher do create significant issues that my client needs addressed. And has tried to get addressed. Those are all ongoing issues that we have.
- MR. JENSEN: So the problem is more with, at this point in time the argument is about the emergency room development?
- MR. KANITZ: Well, emergency room, professional offices, medical uses. I don't think really any of those are allowed.
  - MR. JENSEN: I understand.
- MR. KANITZ: But yes.
- MR. ADJOUA: Okay. Do you have
  anything further? Thank you. Along that same
  line. So the professional medical offices you
  also have an objection to, the association?
- MR. KANITZ: I don't believe that

  it matches what the code requires for the

  property, no.
  - MR. ADJOUA: And also it says restaurants. What's the association's position if there was a restaurant there? You mentioned cafes or shops in your presentation.
  - MR. KANITZ: Yeah. They put

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restaurants. I haven't seen any restaurants actually proposed. If they proposed a plan that was restaurants and shops and actually was a shopping center, that would be something we could look at. That's not really what we have in front of us though.

MR. JENSEN: But it seems I recall a couple years ago Wild -- what was it, Wild Rings and things, Wild, whatever it was was in there that was on the north side. And there was an appeal against that one, at that time. And we on the Board approved it. But then luckily for everybody, all of us, the financing fell through.

MR. KANITZ: Well, I think that highlights the specificity that's required when looking at any of these. Would my client object to a nice family restaurant? No. Did it have issues with a sports bar going in that was of ill repute and was going to be primarily a bar, going on a busy road that was local access? Yeah, they had issues with that. But I stand by, and I believe the association stands by their objection to that as not being suitable for that property.

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And again that does highlight each of those applications is something you have to look at and see what's being proposed.

MR. ADJOUA: Thank you. Anything questions for Ms. Mecozzi or Mr. Brofford?

MR. BROFFORD: No.

MS. MECOZZI: No.

MR. ADJOUA: Thank you very much for your presentation. We will now have Appellee or any interested parties step forward and introduce yourself.

MR. ROTH: Mathew Roth. Assistant City Attorney here on behalf of the Gahanna Planning Commission.

MR. ADJOUA: Okay. Go ahead,

16 Mr. Roth.

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MR. ROTH: Board members, as indicated just now, I'm here representing the Planning Commission. Mr. Duggar is here, he has filed a motion to intervene on behalf of the developer that proposed this plan.

As I see it, based on Appellant's appeal, there were three main issues that they have listed in their brief. One, that it doesn't meet the zoning standards. In regard

to that, their argument is it's zoned for a shopping center. The problem with that is there's no clear definition of what a shopping center is.

Shopping centers are not just retail establishments. Shopping centers have all kinds of uses in them. In fact, I think you would find if you go up and down Hamilton Road the vast majority of shopping centers and strip centers also have medical uses in them. You'll have a Panera Bread with a dentist next door. So when you argue a shopping center does not medical uses I think that's incorrect.

The Planning Commission relied on the City's planning and zoning director,
Mr. Blackford, who explained that. When you have issues with definitions, there is a city code 1123.01 that refers us to the Illustrative Book of Development Definitions. And it's an extensive book. And it starts here and goes to here, and goes to here, and goes to here.

But what you will find and what Mr. Blackford would say and what Mr. Blackford told the Planning Commission is services, like medical uses, are part of shopping centers.

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That's what the Planning Commission took into account.

That was also done -- the developer of this property met extensively with the City staff before making this proposal. Including with Mr. Blackford. And they went through all of these definitions. And they believed that this plan complied with all of the zoning codes.

The other argument in the Appellant's brief is that the Planning Commission relied on something that was not part of their materials or part of the record, which is the City's land use plan that was recently adopted.

Land use plans aren't part of the zoning code. It's kind of a wish list.

They're looking at it 20 years and saying, hey, we think this corner of the town would be good for this. But it's not binding on anything because it's not part of the code. And quite frankly, when I look at the minutes from the Planning Commission meeting, there was not heavy reliance on the land use plan.

Finally, the third major branch of

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- the Appellant's appeal is that the Planning 1 Commission failed to consider negative consequences. What the Planning Commission 3 heard from and what you can hear from, I have 4 5 Mr. Blackford here tonight, is that when you're looking at negative consequences, they look at 6 7 traffic studies. They look at things that they're taught the look at. People who have 8 professional experience in this know what roads 10 can handle.
  - There was testimony from Mr.

    Blackford, who is a zoning professional, that there would be no negative consequences.

The Planning Commission also heard from citizens that reside in this neighborhood. Who said there would be -- traffic's tough. But the planning commission can take into account the weight of that. Someone who is a professional who deals with this every day versus somebody who gets stuck at the stoplight. And I think the Planning Commission did that.

As indicated, I have Mr. Blackford here if the Commission has any questions in regard to these proposals versus our code. But

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- 1 | that's the argument I have. And like I said,
- 2 Mr. Duggar is here to intervene on behalf of
- 3 | the developer.
- 4 MR. ADJOUA: Okay. Thank you,
- 5 Mr. Roth. Members of the Zoning Appeals Board,
- 6 do you have any questions of Mr. Roth, Mr.
- 7 Jensen?
- MR. JENSEN: Well, I'd like to hear
- 9 what Mr. Blackford has to say as far as why the
- 10 | City didn't approve something.
- 11 | MR. ADJOUA: Mr. Blackford, would
- 12 | you like to step up? Thank you.
- MR. BLACKFORD: Sorry, Mr. Jensen.
- 14 I didn't hear all of that question.
- 15 | MR. ADJOUA: Identify yourself
- 16 please.
- MR. BLACKFORD: I'm sorry. Michael
- 18 | Blackford. I'm the internal director of
- 19 planning and development.
- 20 MR. JENSEN: Well, my question
- 21 | would be what was the process or the steps as
- 22 to why the City administration approved the
- 23 development to even be presented to the
- 24 | Planning Commission? What were the steps or
- 25 what were the check points that allowed it to

be --

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MR. BLACKFORD: Sure. Great question. So I think this development was somewhat typical in how it started, and then how it proceeded through the Planning Commission process. And that is typically staff will receive a phone call, an email of some type. Someone is interested in a piece of property, developing that property. They will say we have a specific use. In this case, there was a freestanding medical facility. Would this property be zoned properly for that use?

So the steps that the staff takes is, we would look at the zoning. The state of this is PCC, Planned Commercial Center. Each zoning category in the City is a little bit different. So you have to look at how it's done, like was previously stated, some of our other zoning categories are more specific in what uses are permitted.

They will cite certain codes either the North American Industrial Classification System makes or the SIC code, which is the Standard Industrial Classification system.

PCC is different. It does not cite those specific uses. It does not refer back to those documents. It simply says shopping center. Now that's a very broad, vague term. It goes on to say shopping center is a series of commercial establishments, commercial uses.

And then the staff, what we do with that information our commercial -- again, that's very broad. What exactly does that mean? What we do is we look at the definitions contained within our zoning code.

In this case, commercial is not defined within the zoning code. And what the can zoning code says then is they refer to this book, which is the latest Illustrative Book of Development Definitions. And so when we go to this book, we go look at commercial, and it defines commercial uses. And they are activities involving the sale of goods or services carried out for profit.

So in my opinion, this is a very broad definition. That would include all sorts of activities. This is not the kind of language we would use in new zoning code when we're writing it. Because it's just so broad.

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- 1 | So if I were to question what exactly is
- 2 | service, this book tells me what a service is.
- 3 | It's an establishment primarily engaged in
- 4 providing assistance as opposed to products to
- 5 individual businesses, industry, government and
- 6 other enterprises.
- 7 It goes on to list some examples
- 8 | which include professional offices, legal
- 9 offices, healthcare services, barbershops, nail
- 10 | salons, things of that nature.
- 11 So this would be the first step
- 12 | staff would take to say, does this property
- 13 | allow for this use?
- MR. JENSEN: Well, I'm confused
- 15 | with that question. Because in the -- I don't
- 16 know if it's a dated code book they have here.
- 17 But 1153.06 PCC has already been talked about,
- 18 shopping centers, community uses, et cetera, et
- 19 cetera. But under 1153.01, there's an SO
- 20 suburban office and institutional district.
- 21 And under there, it's got listed number 806, I
- 22 believe.
- MR. BLACKFORD: Yes.
- MR. JENSEN: Offices and medical
- 25 | practitioner -- 80 -- B3, professional includes

1 hospitals, dental laboratories, yadda, yadda, 2. yadda.

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MR. BLACKFORD: So that zone district is written differently in allowable uses than PCC. So again, that number, 803, that would refer back to the SIC codes. And you would have to go into the, I believe it's the Department of Labor contains what those definitions are. And that website will define what exactly a medical office is. And under that definition it would include freestanding medical clinics.

Now, that's helpful because that's very specific if this was a suburban office piece of property. This is not. So I can't rely on those definitions. I have to stick within the Planned Commercial Center. And again, it defines shopping center as a group of commercial establishments with commercial uses.

So in order to determine what exactly would be permissible within that zoning, I have to first look at the zoning code to see how it defines commercial uses. have to look at this book, the latest Illustrative Book of Development Definitions.

In this case, it says retail and services. Which is very broad. It allows for a whole lot of different uses. What you wouldn't be allowed to do would be manufacturing types of uses. Maybe a few other types of uses as well.

So that's sort of step number one, is determine if this property needs to be rezoned or not. Staff's interpretation -- again, this is very broad. It's probably not the language, if we were writing a new zoning code, that we would use --

MR. ADJOUA: Excuse me, Mr.

Blackford. Does that book that you're referring to, does it mention emergency rooms as part of the commercial establishment?

MR. BLACKFORD: It does not. It lists health services as part of the service

industry that's allowed.

MR. ADJOUA: Now the ordinance that

Mr. Jensen was -- part of the suburban, that does mention emergency rooms as suburban --

MR. BLACKFORD: Correct. That's written. And it references a totally different -- has a totally different style of zoning

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- That's not the same style as Planning 1 Commercial Center. That's really an apples to 3 oranges comparison. And if you go throughout our zoning code, the various zoning districts 4 5 cite different, some of them that's the SIC code. Some of them will cite the nicks code. 6 7 Some of them will use broad just general terms. In this case, this is one of those that just 8 9 uses the general term of shopping center. 10 MR. ADJOUA: Now, you mentioned 11 that you used the land use plan. When was that
  - MR. BLACKFORD: I believe that was September of 2019.
  - MR. ADJOUA: Okay. And so was this the first instance of what you referred to by the Planning Commission, that you can recall?

MR. BLACKFORD: Probably not. It would have been one of the first. And that's -- the land use plan, as was stated at least in the state of Ohio, it's a guide. The zoning code is law. So even if the land use plan was to say industrial for this site, we couldn't approve an industrial development because the PCC zoning wouldn't allow for that use.

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adopted?

1 MR. ADJOUA: Okay. So it really 2 was a nonfactor, supposedly.

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- MR. BLACKFORD: Yeah, I would say absolutely it was a nonfactor.
- MR. ADJOUA: Okay. You know, you mentioned the traffic study. Was a traffic study done?
  - MR. BLACKFORD: I did not mention the traffic study. But yes, a traffic study was done. City engineer reviews the traffic study. That happens, that often happens before an official application. When I say official, final development plan application is submitted.
  - They'll deal directly with the City Engineer. The City Engineer reviews that. Sometimes with an outside consultant. They'll have back and forth on the information within there.
  - And then as part of the final development plan review by the City Engineer, he will put in comments related to the traffic study. In this case, there weren't any comments because the City Engineer agreed with the findings of the traffic study. Which was

- that there wasn't any detrimental impacts associated with this development that caused any concerns.
- MR. JENSEN: Another question. I'm
  aware of these area commissions. Was this
  brought forward, this development hasn't this
  been brought before the area commission in the
  past?
- 9 MR. BLACKFORD: The 2018
  10 application I believe was brought forward.
- MR. JENSEN: And what was the consensus of that?
  - MR. BLACKFORD: I believe it was received positively. And in 2018, the area commission review is supposed to be limited to rezonings, conditional uses and annexations. This is none of those. So this time around they weren't required to. I believe in 2018 they were asked to. But not this time around.
  - MR. JENSEN: But in general, the area commission is composed of people throughout the area, and not just contiguous neighbors?
- MR. BLACKFORD: Correct. It would be, generally the area commissions follow the

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- wards for City Council. So it would be a 1 2. larger area. But it would be residences who 3 are within, still, somewhat in this vicinity.
- MR. JENSEN: And so that area 4 5 commission group in general, it was a positive 6 response then?
- 7 MR. BLACKFORD: Yes. That is my recollection. 8
- 9 MR. JENSEN: But not for emergency 10 room.
  - MR. BLACKFORD: Not for -- it was the 2018 application, which was essentially the same, except for instead of emergency room, it was the restaurant.
  - MR. BROFFORD: How often were those studies done? I mean, just upon proposal? Or are we talking more frequently?
  - MR. BLACKFORD: What, the traffic The traffic study would be specific to study? the project. So it would be the -- so for each final development plan would get submitted. Based on the type of development proposed,
- there would be a site specific traffic study 23
- 24 that would be submitted with the final
- development plan that gets reviewed by the city 2.5

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- engineer. So there was one submitted in 2018.

  And there was an updated one submitted with
- 3 | this request as well.
- MS. MECOZZI: You had started to
  explain the process that the staff follows when
  considering an application prior to the
  Planning Commission. You mentioned about the
  definitions were there additional steps before
  we --
  - MR. BLACKFORD: Yeah. So that was a really longwinded way of saying that's determinative use. Most folks, again, that determines what your first step is. Because if the use isn't allowed, if they want to go forward they would need to rezone it.

In this case, again, staff
determination was that there wasn't a rezoning
required. So then, traffic study's part of
that review. The final development plan
application which includes an offsite plan,
which has the set packs.

They have also design review application. Which has landscaping, lighting, architecture, colors, building materials.

Things of that nature. Those get submitted to

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1 staff. Staff reviews that.

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When I say "staff" that would consist of approximately eight different departments. Police department. Fire department. Planning and development. Zoning department. Our engineering department. Building department. All those various -- parks and recreation.

All those various folks have some type of role to play within the final development plan. Most of those departments aren't heavily involved because although the title is final development plan, there are several applications that would be required in order for folks to actually start construction.

So some of the question about, from the City Engineer about drainage, that gets refined in the engineering plans. Not in the final development plan. So at this stage, it's really informational comments. Letting them know if they have a detail on there that this detail might need to get refined if the final development plan is approved and if they submit engineering plans.

So this back and forth with City

- staff goes on until all the comments are
  addressed. If all those comments are
  addressed, then we would probably say they need
  a variance application. Otherwise staff
  couldn't support this because it wouldn't meet
  those criteria that were listed before.
  - on. And it's common that there might be two or three or four submittals on a final development plan after all those issues are addressed. And then it gets scheduled for a public hearing.
    - MS. MECOZZI: Thank you.
  - MR. ADJOUA: Any more questions of members of the --
  - MR. BROFFORD: The only thing I have is, we do not have a definition of shopping center.
  - MR. BLACKFORD: Our zoning code does not. But again, the zoning code is written to say that if something is not defined, there is a series of steps that you have to take to define it.
  - So although the zoning code doesn't define it, the zoning code specifically says your next step to define is to go to, like I

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- said, this particular book. And then it says if it's not in this book you go to another book. And then you go to the dictionary and then you use plain English, I believe is the way that goes.
  - So the PCC zoning goes on to say shopping center. And then it says a shopping is a group of commercial establishments would have commercial uses and activities that go on there.
  - So again, commercial is very broad.

    I have to go look at exactly what commercial is. Then I go to this book right here, the latest definitions book.
  - MR. ADJOUA: Okay. Thank you. Mr. Duggar, we're going to provide you with 15 minutes. Do you think you'll need more, sir?

MR. DUGGAR: I hope not.

- MR. ADJOUA: Okay. Well, I want to make sure. I'm a recovering attorney. So I know that attorneys can be a little wordy at times.
- MR. DUGGAR: Well, I appreciate Mr. 24 Roth's economy. And I thank --
- MR. MULARSKI: May I make a point

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- 1 of order please?
- MR. ADJOUA: Yes.
- 3 | MR. MULARSKI: Regarding the motion
- 4 to file on Mr. Duggar to intervene, I think it
- 5 | would be appropriate to rule on that motion
- 6 first prior to this.
- 7 MR. ADJOUA: Okay. Is there any
- 8 | discussion of Mr. Duggar's motion to intervene?
- 9 Any objection? Any motion to that would allow
- 10 | him to intervene, I would think -- Ms. Mecozzi,
- 11 do you want to make a motion to allow his
- 12 intervention?
- 13 | MS. MECOZZI: Sure. I would move
- 14 to accept Mr. Duggar's request to intervene on
- 15 | this matter, and present evidence in support
- 16 for the matter this evening.
- MR. ADJOUA: Okay.
- 18 MR. JENSEN: I second.
- MR. ADJOUA: All right. Could we
- 20 take a roll call vote on that matter?
- MS. BEGGEROW: Sure. Mecozzi?
- MS. MECOZZI: Yes.
- 23 | MS. BEGGEROW: Jensen?
- MR. JENSEN: Yes.
- MS. BEGGEROW: Brofford?

- 1 MR. BROFFORD: Yes.
- 2 | MS. BEGGEROW: Adjoua?
- MR. ADJOUA: Yes. Okay, Mr.
- 4 Duggar?
- 5 MR. DUGGAR: Thank you very much,
- 6 Mr. Chairman Adjoua. My name is Glen Duggar.
- 7 | I'm an attorney for the Applicant in this
- 8 Academy development for the partners. And I
- 9 appreciate the Board permitting me to
- 10 participate. Since this is our application, I
- 11 | think that's probably appropriate.
- To put some of these things in
- 13 | context, first of all there was an application
- 14 filed which was for a new member. For one
- 15 | final development plan. And one design review
- 16 | for the Mt. Carmel building. We subsequently
- 17 | filed two more design review applications for
- 18 | two more buildings. Which were approved in
- 19 December. This case, from November, got
- 20 | appealed to you.
- The other buildings that were
- 22 | approved in December have not been appealed
- 23 until -- expired. Those were additional
- 24 buildings that are part of the development that
- 25 | would occur on this property. Those buildings

were found by the Planning Commission to be appropriate in accordance with the zoning for the property those buildings contain retail offices, restaurants, and those uses. About which there is no fair debate, I think, as to whether they are appropriate for a shopping center.

I appreciate Mr. Blackford's elaboration about how practitioners such as myself have to go through this process. We meet with City staff. We meet with City development directors. Apparently that what brings about the term "backroom deals" that occur, which I think perhaps -- you know, if you have evidence of a backroom deal, I'd like to hear about it.

But what you're accusing is the City's largest Catholic health system of making some backroom deal with the City. And so if you've got some evidence of that, please bring it forward. But if you don't, then you ought to be quiet about it. And you shouldn't bring that before the Board's attention.

MR. KANITZ: If Mr. Duggar would like to contest --

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MR. ADJOUA: You'll have a chance on your rebuttal, Counsel. Please continue.

MR. DUGGAR: I apologize. But occasionally we are accused of paying people off and backroom deals. And it really bothers me. Because I've spent 35 years not being a part of that. And I apologize. I apologize to Mr. Kanitz. But it's -- that stuff gets thrown around. And it's so inappropriate when we're talking about with this particular, with this particular applicant.

Mr. Blackford, I think, walked through very appropriately what we do as we work through this process. We meet with the city. We talk to them about this use. We talk to them about the proposed development. We file an application.

That application is prepared by landscape architect. A traffic engineer. A civil engineer. A landscape architect. A land planner. It contains enormous amounts of information.

That all gets provided to Mr.

Blackford and the staff. I really appreciate,

I know it took eight city departments to go

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through it. I knew that the city had extensive review processes in order for them to accept the application.

They don't go forward with that application, they will not place that application on the Planning Commission agenda unless an application is viewed as complete and in compliance with Gahanna city law. Because they can't. All right?

If it's not in compliance, what they do is they come back to us and say, hey, you need a variance for this. You need a variance for storm water requirement. You need a variance from the last time we were before this Board. We'd asked for a variance on one of our exterior sub-materials. That's what happens. Okay?

So if staff notifies us of something that is deficient, we have to change it. But when it goes to -- from staff to the Planning Commission, then, as Mr. Blackford outlined, the application is viewed by staff as being complete and appropriate for any compliance with all of Gahanna's City rules and regulations. Okay?

Our application is prepared by all of these people. Including the traffic reporters, as Mr. Blackford noted. It was prepared by American Structurepoint. They are traffic consulting engineers based out of Indianapolis. They've got roomfuls of city traffic engineers.

They prepare a report. That report is submitted to the City. The City Engineer reviews it. Okay? Our traffic report. The City's review of that traffic report were found that that is in compliance with Gahanna law. There are some things we have to do.

One of the gentleman who spoke earlier, I assume he was -- I don't know if he was a traffic engineer or not. He didn't identify as such. But one of the things that has to happen is there has to be some widening done to Beecher Road. That was a part of the application. It was a part of the traffic study. It was a part of that proposal.

To say that nothing was looked at or nothing was done with reference to the traffic on this case absolutely ignores the process that we have to go through to get

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through the Planning Commission process.

So, as you heard today, and as a part of the presentation that Mr. Blackford gave that's in the minutes, he indicated that the staff supported both final development plan and the design review applications. That occurs after extensive professional staff experts to review all those things.

Now, I understand the passion that people have. I understand that everybody believes they're a traffic engineer because they know how to drive. But when you have on the one hand a traffic report submitted by professional engineers, reviewed and approved by professional engineers.

On the other hand, opinion testimony, okay? In an administrative process, the expert testimony on the one hand, which was what was provided was objected to by the opinions of people who did not identify themselves as traffic engineers, as engineers, as having professional capability to question the results. And the statement that was made by staff that this is in compliance with City rules and regulations.

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So on that basis, the City Planning Commission who is charged with reviewing those things says, I have a nice group of people who believe that the traffic here is terrible. It may well be. But I also have a traffic report. The traffic report has been prepared by professional engineers. The traffic report has been reviewed by the City Engineer. And they say it's okay.

The law in the state of Ohio is expert testimony trumps opinion testimony.

Okay? We can line up as many people who have that opinion as we want. But it's the opinion of the professional in an administrative process that truly matters. Okay?

Now, as to use. I think Mr. Kanitz said through three or four times, he called this a hospital. It's a complete and total mischaracterization of what we're doing. What this is --

By the way, I'm not just bandying these things about. A hospital is defined under Ohio law, administered by the Ohio Department of Health. This is an offsite emergency department. It's going to be 7,000

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- square feet. There are two additional buildings which are used for, clearly, shopping center purposes. All right?
- It contains medical offices. It contains emergency rooms. And it contains doctors offices. It contains things that are commonly found today in shopping centers. All right? That isn't necessarily my conclusion.

  Mr. Blackford I think walked you through that that was his conclusion.
  - He is the acting -- I'm going to get this wrong -- planning and development director for the City of Gahanna. He cited this previous determination by the City's prior director. Also coming to the same conclusion.
  - Now, he held up the letter, I believe. For whatever reason it did not get into the record. But you have the conclusion of two Gahanna City zoning and planning administrators that this use is a permitted use in this zoning district. Okay?

So I appreciate Mr. Kanitz
mischaracterizing this as a hospital. Number
one, that isn't what it is. Number two, it
only partly describes the number of uses that

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- are going to occur on the property. And number three, it's contrary to the determination of professional zoning administrators at the city.

  All right. That's as far as it goes.
- Now, we present this information, opinion testimony and expert testimony. Okay? In this process, your process, they have to prevail by a preponderance of the evidence. Okay? The weight has to be significantly more on their side than ours.

In this particular instance, what you have was the Planning Commission, Planning Commission is made up, historically, of professionals who are competent in these things that we are talking about.

To my recollection, Mrs. Burke is a realtor. I know that Mr. Wester worked for ODOT as an administrator for decades. Was a division representative for ODOT. Ms. Soriano is an architect.

These people are uniquely well qualified, as probably are you, to make these determinations. Okay? So they made those determinations based upon the staff report that was provided to them, which wholeheartedly

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endorsed the application. All right? And the documents contained as a part of the application, including the traffic report and the other studies that were prepared as a part of that. One small part. Much larger program. Not a hospital.

So, the other thing I think that there was a question about was, well, we didn't get to really talk about the traffic issue because the City Attorney sort of took that off the table by talk of the easement. Well, the City Attorney -- prior city attorney. I'm sorry, Mr. Mularski -- ruled that the city in 2013, agreed to accept an easement. The easement stated -- there wasn't any discussion -- there was a great deal of discussion about it -- that the city agreed to permit an access point onto Beecher.

As a part of that, the quid proquo, as they say, was the preservation of the westernmost 150, 200 feet of this particular property -- preservation.

That was a decision of the Planning Commission. Mr. Kanitz seemed to suggest that, or does suggest that somehow an action of

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- Council is reviewable by the Planning Commission.
- Now the Planning Commission, as we all know, makes recommendations to City

  Council. But the Planning Commission is not superior to City Council. Planning commission cannot countermand something that the City

  Council has chosen to do. And I think that's what he is suggesting.
  - We have a decision made by the City, by ordinance, that was approved by City Council. That was then recorded, of record, so we can all take notice of it. And that document is the agreement between the City and this property owner that we would have an access point onto Beecher.

That -- at that point, the City
Attorney said, hey guys, that decision was made
by Council. It's really not your decision. At
best they can make a recommendation. They
can't countermand that decision of City
Council. City Council is elected. Planning
Commission is appointed. Many of whom are
appointed by City Council. So who is the
superior organization? It's City Council.

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I don't want to use up all my time because I'd like to hand some of this back to Mr. Roth. By the way. I've known Mr. Roth for 20 years. His mentor was a good friend of mine, Bill Underwood, who was the former City Attorney for the city of Reynoldsburg, I think.

Like many times when you see old

Like many times when you see old friends who have lost old friends, we recall Bill fondly. If that means that I'm engaged in some sort of snickering and back room deals, then I guess I'll take the hit for that.

I guess I'd like thank you for listening to me today. I just want to leave you with three thoughts. They have to prevail by a preponderance. Which they haven't done. We have Appellant's opinions versus our provision of professional testimony and documentation. And third, in Ohio administrative hearings there is a presumption, you all have to engage in a presumption of the validity of that Board's approval. Okay?

So if it is a coin flip, we win.

All right? You have to presume that they acted appropriately. That's the law in the state of Ohio. So if there are any questions, I'm happy

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- 1 to answer them. I relinquish whatever time I
  2 have to Mr. Roth.
- 3 MR. ADJOUA: All right. Thank you,
- 4 Mr. Duggar. Mr. Jensen, you have something?
- 5 MR. JENSEN: Yeah. I've got a
- 6 question. Earlier in your presentation, maybe
- 7 | I misunderstood or lost attention or whatever.
- 8 But is there plans for other -- is there firm
- 9 plans for other buildings going in there at the
- 10 | same time as the emergency room?
- 11 MR. DUGGAR: Yeah. And we
- 12 submitted those plans. Those plans don't --
- 13 MR. JENSEN: So those other
- 14 buildings are going to be going in there no
- 15 | matter even if we approve the ER, those other
- 16 | two buildings are still going to be put out?
- MR. DUGGAR: We filed, earlier this
- 18 | fall, we filed a plan for finding development
- 19 plan. And a plan for design review for the Mt.
- 20 | Carmel building. Those went to Planning
- 21 | Commission. Those are the subject of today's
- 22 | appeal subsequent to that, we filed two
- 23 additional plans, final development plans for
- 24 two additional buildings. So it would be three
- 25 | buildings. If you look at the final

Page 62 1 development plan, it actually shows three buildings. 3 MR. JENSEN: I understand. MR. DUGGAR: So those other two 4 5 buildings would be --6 MR. JENSEN: They would be in 7 progress --8 MR. DUGGAR: Yes, sir. 9 MR. JENSEN: -- proceeding and that's not a part of --10 11 MR. DUGGAR: Yes, sir. And that's 12 not part of this appeal except to the extent 13 that the final development plan you have before 14 you accommodates and makes provisions for those two additional buildings. Which are retail, 15 16 restaurant, office, et cetera. Again, 17 conventional office -- err, shop type use. MR. ADJOUA: And those are medical 18 offices at this point. Those final two 19 20 buildings, are those medical offices? 21 MR. DUGGAR: No, sir. The only 2.2 medical use is the --23 MR. ADJOUA: The emergency room. 2.4 MR. DUGGAR: Is the offsite

emergency.

- 1 MR. ADJOUA: In your design review
- 2 application that's part of this appeal, DR
- 3 022019, does that only encompass the emergency
- 4 | medical room --
- 5 MR. DUGGAR: It does.
- MR. ADJOUA: It doesn't encompass
- 7 | any other retail space?
- 8 MR. DUGGAR: No, it does not.
- 9 Those two additional buildings, we brought back
- 10 through December, those were approved.
- 11 MR. ADJOUA: Okay. And Mr. Jensen,
- 12 do you have any further questions?
- MR. JENSEN: So the DR 0026-2019 is
- 14 only for the emergency room?
- 15 | MR. DUGGAR: Yes, sir. Offsite
- 16 emergency room. Which again, very specific.
- 17 It's a defined term under Ohio --
- 18 MR. JENSEN: It's saying for the
- 19 | Shops at McKenna Creek, it's not saying -- I
- 20 | guess I'm -- it's not saying Mt. Carmel ER.
- 21 It's saying the Shops at McKenna Creek.
- 22 MR. DUGGAR: Mt. Carmel is the
- 23 owner operator, though.
- MR. ADJOUA: Ms. Mecozzi and
- 25 | Mr. Brofford, do you have any questions?

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                 MS. MECOZZI:
                               No.
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                MR. BROFFORD: No.
                MR. ADJOUA: Thank you, Mr. Duggar.
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                MR. DUGGAR: Thank you.
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                MR. ADJOUA: You can have one
    minute, Mr. Roth, if you have anything you want
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7
    to add.
                MR. ROTH: I have nothing further.
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                MR. ADJOUA: Okay. Thank you very
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    much. Mr. Kanitz, sir, would you like to
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    rebuttal, please? You have five minutes, sir.
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                 MR. KANITZ: Well, I have a lot to
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    get to in this five minutes. So if it's
    abbreviated, I apologize for that. At one
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    point, Mr. Roth, and I believe Mr. Blackford
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    said that the land use plan played no part in
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    the Planning Commission's approval.
                                          The
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    minutes state on page 7, Commissioner Soria
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    stated, I quote, "He agrees with Webster and
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    that he believes this is appropriate for the
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    area when looking at the land use plan."
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                 The land use plan was what was
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being discussed. And it was based on that mini mission -- commission. Not the zoning code.

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Mr. Blackford both characterized as a wish list. That's not binding.

Mr. Blackford told you that the zoning code for PCC is not written very well. That it's somewhat broad. He then used a book to define the word commercial. Defined it so broadly that almost anything in manufacturing use could be put in there.

When you look at the PCC code statute, look at it, it also has conditional uses. One of the conditional uses is for motel or lodging places. If the codes use of the word commercial in the PCC was meant to be so broad, why do we need to carve out things like motels or lodging places? They would just fall underneath that definition naturally, as he describes it. It doesn't. Because that's not what it's meant to use in the statute, or how it's used in the statute.

And further to that point, I think the adage "a picture is worth a thousand words" comes very much into play in this instance.

Again we've been told that the statute isn't written very well. That it's somewhat broad.

Well, we also have the ordinance. If you look

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at the pictures from the ordinance, and these are in the record, this is what this property is supposed to look like. This is in the record.

This isn't an offsite emergency department. And I believe I referred to it as a small hospital. But when I go to the mortgage emergency room, usually it is in a hospital. So I apologize for that. But I think the difference is lacking in this instance.

argument, it was look at all these people and all the things they have done. They're smarter then we are. So they have to be right. The City approved it. So it has to be right. Well, if just the fact that it went through all the City processes and the City approved it, if that's sufficient, what are we doing here? Why do we even have an appeal process? The City already said it's correct so it must be so.

That's not the case. The City's been wrong before. In fact, the Planning Commission was wrong when they approved this application. Thank you.

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MR. ADJOUA: Okay. Do you have any further questions of Mr. Kanitz? Okay. Thank you. Mr. Roth or Mr. Duggar, would you like your five minutes of rebuttal?

MR. ROTH: Just briefly, your
Honor. The Appellant just said that based on
what Mr. Blackford said was the process and the
reference books they looked at that commercial
can be anything. I think that's true. When
you look at strip centers, some have grocery
stores, some have a gas station in front of the
grocery store. Like I said earlier, you'll
have a Panera Bread with a dentist next to it.
Shopping centers as not being retail uses. And
I think that's what they're trying to say goes
here.

The staff put a lot of work into this before the plan was filed. They worked with the developer. And they said this meets all of the criteria. You don't need any variance. Because it meets the criteria. There was substantial work that went in. It wasn't a whim, that said, okay, you can put it an emergency room here. I think the Board should take that into account.

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The people that work in this 1 2. building did their job. The Planning Commission did their job. And the Appellant 3 has not proven by a preponderance that they 4 5 didn't. Thank you. 6 MR. ADJOUA: Thank you, sir. 7 Duggar, would have anything further to say? 8 MR. DUGGAR: No, sir. 9 MR. ADJOUA: Okay. Thank you. Αt 10 this time -- you had your opportunity for 11 public comments. I'm sorry I can't recognize 12 you at this point. 13 Mr. Mularski, would you like to add 14 anything as the attorney for the City? 15 MR. MULARSKI: No, sir. 16 MR. ADJOUA: Okay. Well folks, we 17 need to have comments or go over what we've 18 heard. Would you like to start us off Mr. 19 Jensen? 20 MR. JENSEN: Yes, I would ask Mr. 21 Mularski what are the options that we have 2.2 moving forward on this? 23 MR. ADJOUA: We can find in favor

of the Appellant or Appellee. We can find in

favor of either and remand with modifications.

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Or we can remand with instructions to the appropriate city official, employee or body for further consideration or action. Those are our three options.

MR. JENSEN: Thank you.

MR. BROFFORD: I guess what I'm really concerned about is how this land use plan is taken into consideration at the Planning Commission. You know. I guess it's not part of the code. But I want to know how much weight that was actually taken into consideration for the Planning Commission when actually making the decision in regards to the proposal.

MR. ADJOUA: Thank you. Ms.

Mecozzi, questions or comments about anything?

MS. MECOZZI: Yeah. Can Mr. Roth

speak to that? I mean, we have the PCC

minutes. So we do know that it was discussed.

MR. ROTH: I was not employed here when that happened. So I was not in attendance at that meeting. Mr. Duggar was. I was referred -- my comments were referring to the minutes that had very few mentions of it.

MR. DUGGAR: I'm not sure I

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- 1 | understand the question.
- 2 MR. BROFFORD: I guess my question
- 3 | is that according to the minutes, they did
- 4 reference the land use code as part of the
- 5 decision making process, for Mr. Soriano. And
- 6 I'm just a little concerned how that was
- 7 | presented to them, and the use, and that it was
- 8 part of the decision making process in regards
- 9 to this code.
- 10 MR. DUGGAR: I don't know that I'm
- 11 the appropriate person to answer that question.
- MR. ADJOUA: Mr. Blackford, could
- 13 you step forward, sir?
- MR. DUGGAR: -- was probably the
- 15 one testifying at that time, not me. So I
- 16 | wouldn't be telling you what he said -- or at
- 17 | least my recollection what he said.
- 18 | MR. ADJOUA: He's available.
- 19 MR. DUGGAR: Yeah. I think the
- 20 only thing that I wanted to bring to you on
- 21 that particular point is that there is --
- MR. ADJOUA: Mr. Duggar, you had
- 23 your chance, please.
- MR. DUGGAR: I'm sorry.
- MR. BLACKFORD: So the land use

- 1 | plan gets mentioned in most applications.
- 2 | Especially for new development. In particular
- 3 because the criteria of 1108, which has
- 4 criteria for approval and final development
- 5 plan. It says in accord with appropriate plans
- 6 in the area. And the land use plan is the
- 7 | appropriate plan for this area.
- 8 So again, we always talk about it
- 9 being, I wouldn't necessarily say it's a wish
- 10 list. But it is high level here in theory
- 11 | would be permissible uses, it indicates. It
- 12 was designated mixed use. Mixed use allows for
- 13 certain residential commercial office uses. So
- 14 this particular final development plan is
- 15 consistent with the broad statements of the
- 16 | land use plan.
- I couldn't tell you exactly how
- 18 | much discussion it got. I would characterize
- 19 it as minimal. That's typical because, quite
- 20 | honestly, in a city such as Gahanna, where it's
- 21 primarily built out, land use plans really play
- 22 more of a part, a role in developing areas when
- 23 | you see a lot of development, a lot of
- 24 rezonings.

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Because then we're talking about

changing the use to look at feature land use 1 map. You start talking about how does that align with this five, 10, 20 year vision of a 3 land use plan? In this case when we're talking 4 5 about final development plans, it's more about consistency with the zoning in place. 6 again, we mention it because final development criteria specifically states is this in accord 8 9 with appropriate plans for the area?

MR. BROFFORD: Thank you.

MR. ADJOUA: Thank you.

MR. JENSEN: Mr. Blackford, what is, again, going back to my earlier question about 1153 versus whatever the numbers are. What's the difference between how difficult is it for the City, what's the process to change it back to that suburban office as opposed to PCC, which would then encompass the medical office kind of thing?

MR. BLACKFORD: How difficult?

MR. JENSEN: Can it be done?

Because, to me, this code is -- how many years

23 old is this code?

MR. BLACKFORD: So I tried to do a little research. It looks like the PCC zoning

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was -- first time I saw it was in the 1975 zoning ordinance. And I think it was repealed in 2007. So you can't even rezone it to PCC. It's -- the process for rezoning takes, on average probably six to eight months. While a final development plan may take two months.

So you're adding six to eight months onto a two month process just for the final development plan. Final development plan is approved, there's other processes that have to be followed, engineering plans, building plans. So you're doubling, already, what most folks would say is a lengthy timeframe.

You don't rezone the property if the use is allowed. And again, this was multiple times looked at. Different staff personnel. And each time it was determined that medical is allowed.

And I know we've talked about just how intensive medical use. That comes into play if this was a suburban office. Because suburban office does say, clinics, offsite medical hospital, those are all classified differently. And that's because the SIC code classifies those differently.

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In this case, it's a broad definition. We look at. It's commercial in service. Healthcare is a service industry. So in the staff's view it's permissible. So no rezoning necessary.

MR. JENSEN: All right.

MR. ADJOUA: Any other questions?
Any other questions of Mr. Blackford?

MS. MECOZZI: No.

MR. ADJOUA: Okay. Thank you, sir.

Members of the Board of Zoning Appeals, would
you like to have any comments? Mr. Jensen?

MR. JENSEN: Well, I live very close to the same intersection. I go through that intersection on a regular basis almost daily. So I'm very aware of the so-called traffic issues. But I don't think the traffic is as bad as what is perceived.

Now, granted, I'm not on the other side. I don't see the same traffic. I'm confused and concerned about the difference between the zonings because, to me, following up with what the appeal is questioning is that me strictly reading it, I look at it as being more of a -- I don't see where it says medical

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in there. So that's why I'm questioning where it's coming from. On the other hand, if we deny this, does that put a cramp on the other buildings that are going to be going in?

MS. MECOZZI: So one of our options is to remand it. But we would have to place certain conditions on that. And expectations for what we were asking the PCC to do. You're talking about something specific to traffic.

MR. ADJOUA: I don't know if we can dictate to a developer what they want to do with their parcels of land or property. So I think our instructions, really, if we have some modifications, I don't think we can compose if they put this in there or that -- I think that's up to them.

Now we can have instructions to a city official or to the Planning Commission about something. But I don't think in this instance that would be appropriate, as I see it. It looks like there was the basic question of the zoning standards and whether the PCC, what it allows.

And I think, clearly, it pretty well spells out what it allows. Shopping

centers, community facilities, modified commercial use and lodging places. There's been great discussion here about shopping centers and an emergency medical center.

Now, my wife is the biggest shopper in the world. And if I told her to go to an emergency to do some shopping, I wouldn't be here. At least my American Express card wouldn't be here.

So it's clear to me that the proposed emergency medical center does not comply with the zoning standards of the PCC. By any definition by any book if you define shopping. And I think even Mr. Roth said or Mr. Blackford said that when you use this kind of language, and I want to applaud the efforts of the Planning Commission and the members of trying to make sure we have good sound development in Gahanna.

But we all have to work together to ensure this is our community, and we do have that. So we need the officials. We need the people who look over these plans. We need the citizens. We need the Planning Commission.

And we need us, the Board of Zoning Appeals.

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So I also want to piggyback some of what you said about the land use. And what you said, Mr. Brofford, that there were several instances, I read through the record, where they talk about the land use. That's a wish list. That's not the code. We have to go by the code. And I just don't think that this complies with the code.

So those are the two reasons at this point, I would say, I would be voting in favor of opposing the appeal.

Any comments, Ms. Mecozzi,

Mr. Brofford?

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MR. BROFFORD: Not yet.

MS. MECOZZI: I will also be supporting the Appellant. Up until this second, there's been such good information shared, really, on both sides. And -- but I agree with the chair that the code does not permit an emergency room use.

And I can appreciate the resources that are used by the City and the development department, and the PCC considered in that interpreting that definition of what a shopping center is and isn't.

met their duty under the provisions of 1125 to properly conclude that and make that interpretation, and consider all aspects as required for a final development plan. And ensuring that the development is harmonious with the neighborhood. And an improvement to the City. It's a difficult decision. Very difficult. But I will be voting in favor of the motion to support the appeal.

MR. ADJOUA: Is there a proposed motion on the floor?

MR. BROFFORD: I guess my thoughts are, you know, what can we do in the future to kind of help us with this definition of commercial use? Because this is so broad, I'm not sure that we're ever going to get anywhere. And this is just going to be a circle that we're going to keep going down. It sounds like this is something that's been going on for years.

MR. ADJOUA: Well, I think the City Attorney and administrators can work on, like we've indicated, looks like the law needs to be updated. We all know commercial. I think

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- Mr. Roth mentioned that commercial means, you know, selling stuff for profit. I think we all have a clear understanding of what commercial means. And we need to spell out, I think, shopping, you know.
  - Again, I didn't see the matching book that they were referring to. But I know what shopping means. And that means going out and buying stuff and, you know, spending honey.
- MR. BROFFORD: A lot of hospitals are nonprofit.
  - MR. ADJOUA: Yeah. And I think that's not our determination of whether it's a nonprofit or profit. Or emergency room only --we know what an emergency room is, too.

    Whether it's onsite or offsite. We know it's not shopping. And it's not a hotel and lodging. It's not a library or a public agency.

So none of those things, if you look at the four criteria of the PCC, it doesn't fit within that framework no matter how we try to squeeze it in. And again, I think it would be a plus for the community to have an emergency room. And we hope that Mt. Carmel

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- doesn't run away, as something that would be positive. But that's not the place that the code allows it to be in. And we have to -- I think we are governed by what the code provides, what the facts show.
- 6 MR. JENSEN: Well, I think the code 7 is so broad and also dated that --
  - MR. ADJOUA: But again, we can't rectify that tonight.
- MR. JENSEN: Right. Fair enough.

  I'm just saying -- but that makes it that much

  more difficult for -- or for the Planning

  Commission to make the --
  - MR. ADJOUA: Well, just maybe it needs to be revamped. But that's not our decision tonight.
  - MR. BROFFORD: So I just want to confirm that we have no other action to get back to this -- back to the Planning Commission at our level to try to get modifications?
- MR. ADJOUA: I think the Planning
  Commission will get the decision. If they
  don't understand what was spoken here and what
  was said, I think it's going to be -- the
  emphasis is on them. I don't think the Board

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- of Zoning Appeals is in the vague practice of changing the zoning code or telling the Planning Commission what to do.
- I think our mission in this appeal, 4 5 as Mr. Duggar said, how do we consider this appeal tonight? If you are in favor of it --6 7 if you're not for it you vote against. I think it's simple as that. We have heard the 8 information. We've got a packet. We listened 10 to the testimony. We listened to the 11 statements. And I think we need to proceed 12 with a vote.
  - MS. MECOZZI: For clarification, we have two appeals before us this evening. One is the final development plan. One is the design review. So in voting on those separately, can one stand without the other?

    MR. ADJOUA: My understanding from Mr. Duggar that the design review application

MS. MECOZZI: Correct.

is based on what the emergency building is.

MR. ADJOUA: One could not stand without the other.

MR. DUGGAR: Can I clarify?

MS. MECOZZI: Pardon?

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Page 82 MR. DUGGAR: Can I clarify? 1 2. can vote on this separately. MS. MECOZZI: Right. 3 MR. DUGGAR: The final development 4 5 can proceed. The design review you can't 6 proceed without the approval --7 MS. MECOZZI: Agree. I just want to clarify that for everyone in the room that 8 9 was -- thank you. 10 MR. KANITZ: Just to add my take, 11 Mr. Duggar, I would say it's the development --12 design review -- the final development plan. 13 If the final development plan is rejected at 14 that point the design review plan also falls. 15 MR. ADJOUA: What's the pleasure of 16 the board? 17 MS. MECOZZI: You want to give it a 18 try then, the motion? 19 MR. ADJOUA: Yeah. 20 MR. JENSEN: I could use -- go 21 ahead. 2.2 MS. MECOZZI: All right. 23 MR. JENSEN: You've got more

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experience in this.

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MS. MECOZZI: Let's see. So the

- 1 | motion, then, Mr. Mularski is to uphold.
- 2 MR. MULARSKI: The appeal. Well,
- 3 | you have three options. You can uphold the
- 4 | appeal or you can uphold it with modifications
- 5 or you can send it back for additional
- 6 considerations.
- 7 MS. MECOZZI: And we have
- 8 discussion every time about making sure that
- 9 our motion is in the positive to -- that the
- 10 motion is to uphold the appeal even though that
- 11 | might not be the decision of the board, the
- 12 | motion is always in the affirmative. So I
- 13 | would make a motion to uphold or to support
- 14 | Appellant's appeal, a Final Development Plan
- 15 0009-2019, a final development plan application
- 16 for the Shops at McKenna Creek located at North
- 17 | Hamilton, Beecher Road parcel ID number
- 18 025-009953.
- MR. ADJOUA: I believe as a point
- 20 of order, the final development plan 007-2019.
- MS. MECOZZI: Okay. I'm looking at
- 22 the agenda.
- MR. ADJOUA: And I'm looking at the
- 24 summary agenda in our packet.
- MS. BEGGEROW: Hang on.

- 1 | MR. ADJOUA: 7 and 9. That's open.
- 2 MR. JENSEN: So your motion would
- 3 be upholding their appeal.
- 4 MR. ADJOUA: Correct.
- 5 MS. BEGGEROW: So it is 0007-2019.
- 6 MS. MECOZZI: Okay. Correction,
- 7 then. A motion to support the appeal for Final
- 8 Development Plan 0007-2019.
- 9 MR. JENSEN: Second.
- MR. ADJOUA: There's been a
- 11 properly made motion and second. Could we have
- 12 rollcall vote from April?
- MS. BEGGEROW: Mecozzi?
- MS. MECOZZI: Yes.
- 15 | MS. BEGGEROW: Jensen?
- MR. JENSEN: Yes.
- 17 MR. ADJOUA: There's been a motion
- 18 | made and motion is carried. We need a second
- 19 motion.
- 20 MS. MECOZZI: Second motion. Okay.
- 21 Mr. Chair, I would move to uphold or support
- 22 the Appellant's appeal of Design Review
- 23 | Application 0026-2019 a design review
- 24 application for site plan, landscaping plan and
- 25 | building design for the same parcel of

Page 85 property, parcel number 025009953-00. 1 MS. BEGGEROW: Can we clarify that that number should be 0022? 3 MR. ADJOUA: 0022. 4 5 MS. MECOZZI: Also still looking at the agendas. 6 7 MS. BEGGEROW: Technical glitch. Do we have a second? 8 apologize. 9 MR. BROFFORD: Second. 10 MR. ADJOUA: There's been a motion 11 made and properly seconded on the floor. Could 12 we have a rollcall vote by the clerk? 13 MS. BEGGEROW: Mecozzi? 14 MS. MECOZZI: Yes. 15 MR. BROFFORD: Yes. 16 MS. BEGGEROW: Mr. Jensen? 17 MR. JENSEN: No. 18 MS. BEGGEROW: Mr. Adjoua? 19 MR. ADJOUA: Yes. Okay. The 20 motion has been made and carried. Do we have any other new business before the board this 21 2.2 evening? 23 MS. BEGGEROW: No. 2.4 MS. MECOZZI: No. 2.5 MR. ADJOUA: Do we have any

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    unfinished business before the body?
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                 MS. MECOZZI: Not that I'm aware.
                 MR. ADJOUA: Okay. A motion to
 3
    adjourn would be in order.
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                 MR. JENSEN: I move we adjourn.
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                 MR. BROFFORD:
                                Second.
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                 MR. ADJOUA: There's been a motion
    to adjourn. Could we have a rollcall vote
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    please, Mrs. Clerk?
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                 MS. BEGGEROW: Jensen?
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                 MR. JENSEN: Yes.
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                 MS. BEGGEROW: Brofford?
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                 MR. BROFFORD: Yes.
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                 MS. BEGGEROW: Mecozzi?
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                 MS. MECOZZI: Yes.
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                 MS. BEGGEROW: Adjoua?
                 MR. ADJOUA: Yes. This meeting is
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    adjourned.
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           (Hearing was adjourned at 8:04 p.m.)
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## REPORTER'S CERTIFICATE

I, Daniel R. Cuff, do hereby certify that as such Reporter I took down in Stenotypy all of the proceedings had in the foregoing transcript; that I have transcribed my said Stenotype notes into typewritten form as appears in the foregoing transcript; that said transcript is the complete form of the proceedings had in said cause and constitutes a true and correct transcript therein.

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Darl R Inff

Daniel R. Cuff, Notary Public within and for the State of Ohio

My commission expires July 27, 2021.

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