

City of Gahanna

200 South Hamilton
Road
Gahanna, Ohio 43230

Signature

Ordinance: ORD-0034-2025

File Number: ORD-0034-2025

AN ORDINANCE TO REAUTHORIZE AND AMEND THE CREEKSIDE OUTDOOR REFRESHMENT AREA (CORA) IN ACCORDANCE WITH OHIO REVISED CODE 4301.82

WHEREAS, on August 17, 2020, Gahanna City Council adopted Ordinance 061-2020 establishing a Designated Outdoor Refreshment Area (DORA) in the Creekside District pursuant to Ohio Revised Code (ORC) Section 4301.82; and

WHEREAS, ORC Section 4301.82 requires review and reauthorization of a DORA after a five-year period; and

WHEREAS, in accordance with ORC Section 4301.82, notice of the date and time of the public hearing regarding the renewal and proposed amendments to the Creekside Outdoor Refreshment Area was duly provided, and said public hearing was held on August 4, 2025, at 7:00 PM, allowing for public comment and review of the application;

WHEREAS, the Economic Development Department has assumed responsibility for management of the CORA, including coordination of stakeholder engagement, annual review meetings, and assessment of program operations in partnership with the Creekside District Alliance and CORA Committee; and

WHEREAS, following review meetings and consolidated stakeholder feedback, the Department of Economic Development has submitted a renewal petition recommending minor revisions to improve the effectiveness of the CORA and enhance its benefits to area businesses and the Creekside community; and

WHEREAS, the recommended changes include adjustment of operational hours, expansion of boundaries, and an amendment to the safety meeting frequency, with all other terms of the original CORA application to remain unchanged.

NOW, THEREFORE, BE IT ORDAINED BY THE COUNCIL OF THE CITY OF GAHANNA, COUNTY OF FRANKLIN, STATE OF OHIO:

Section 1. The City Council hereby approves the application for renewal of a Designated Outdoor Refreshment Area, attached hereto and incorporated herein as EXHIBIT A, and reauthorizes the operation of the Creekside Outdoor Refreshment Area (CORA) as originally established by Ordinance No. 061-2020, with the exception of the amendments outlined herein.

Section 2. The CORA is hereby amended as follows:

- (a) Operational hours shall be adjusted to 11:00 a.m. to 11:00 p.m. daily.
- (b) The CORA boundaries shall be expanded to include Short Street on the east and Carpenter Road to the north, while the existing western and southern boundaries shall remain unchanged.
- (c) The Safety Plan meeting requirement shall be revised from monthly meetings during the first twelve (12) months to meetings held on an as-needed basis.

Section 3. All other provisions of the original CORA application and corresponding ordinance shall remain in full force and effect.

Section 4. That this Ordinance shall be in full force and effect after passage by this Council and 30 days after

signature of approval by the Mayor.

At a regular meeting of the City Council on August 18, 2025, a motion was made by Weaver, seconded by Renner, that the Ordinance be Adopted. The vote was as follows:

Ms. Bowers, yes; Ms. Jones, yes; Ms. McGregor, yes; Ms. Padova, yes;
Mr. Renner, yes; Mr. Schnetzer, yes; Mr. Weaver, yes.

President Merisa K. Bowers
Merisa K. Bowers

Date 8/18/25

Attest by Jeremy A. VanMeter
Jeremy A. VanMeter
Clerk of Council

Date 8/19/2025

Approved by the Mayor Laurie A. Jadwin
Laurie A. Jadwin

Date 8-18-2025

Approved as to Form Priya D. Tamilarasan
Priya D. Tamilarasan
City Attorney

Date 8/18/25

**APPLICATION TO THE
GAHANNA CITY
COUNCIL**

- for the renewal of a

**DESIGNATED OUTDOOR
REFRESHMENT AREA**

O.R.C. §4301.82



The Mayor of the City of Gahanna, through the Economic Development Department submits the following application to the Gahanna City Council to renew and expand the Designated Outdoor Refreshment Area in accordance with O.R.C. §4301.82.

Submitted July 14, 2025

TABLE OF CONTENTS

I. INTRODUCTION AND SUBMITTAL OF A PETITION TO RENEW	3
II. PROPOSED EXPANSION OF CORA BOUNDARIES.....	4
III. NATURE AND TYPE OF ESTABLISHMENTS	6
IV. QUALIFYING PERMIT HOLDERS	7
V. LAND USE & ZONING	8
VI. PUBLIC SAFETY & HEALTH	9
A. Safety Plan	9
B. Sanitation Plan	10
VII. ADDITIONAL INFORMATION	11
A. Proposed Signage	11
B. Rules of the Area	11
C. Public Enjoyment of CORA	13
D. Positive Economic Impacts	13
VIII. EXHIBIT “A” STREET BOUNDARY LISTING.....	14
IX. EXHIBIT “B” SIGNAGE	15
X. EXHIBIT “C” AREA CERTIFICATION.....	16

I. INTRODUCTION AND SUBMITTAL OF A PETITION TO RENEW

On August 17, 2020, pursuant to the provisions of Ohio Revised Code §4301.82, Gahanna City Council approved and enacted a Designated Outdoor Refreshment Area (DORA) to be known as the “Creekside Outdoor Refreshment Area” (CORA) in downtown Gahanna. As created, the City administration and the CDA had the authority to change the plan, within the terms set in the petition, as needed.

Section §4301.82 of the Ohio Revised Code authorizes municipalities to create a Designated Outdoor Refreshment Area. Five years after creation, State law requires that the establishing legislative authority shall review the operation of the area and, by ordinance or resolution, either approve the continued operation of the area or dissolve it. Prior to adopting the ordinance or resolution, the legislative authority shall give notice of its proposed action by publication in one newspaper of general circulation in the municipal corporation or township or as provided in section 7.16 of the Ohio Revised Code. The Division of Liquor Control is then responsible for issuing permits with the “Outdoor Refreshment Area” designation on it to all A-1, A-1-A, A-1c, A-2, A-2f, or D liquor permit holders, (except a D8 class that holds a C class permit) that are in the DORA.

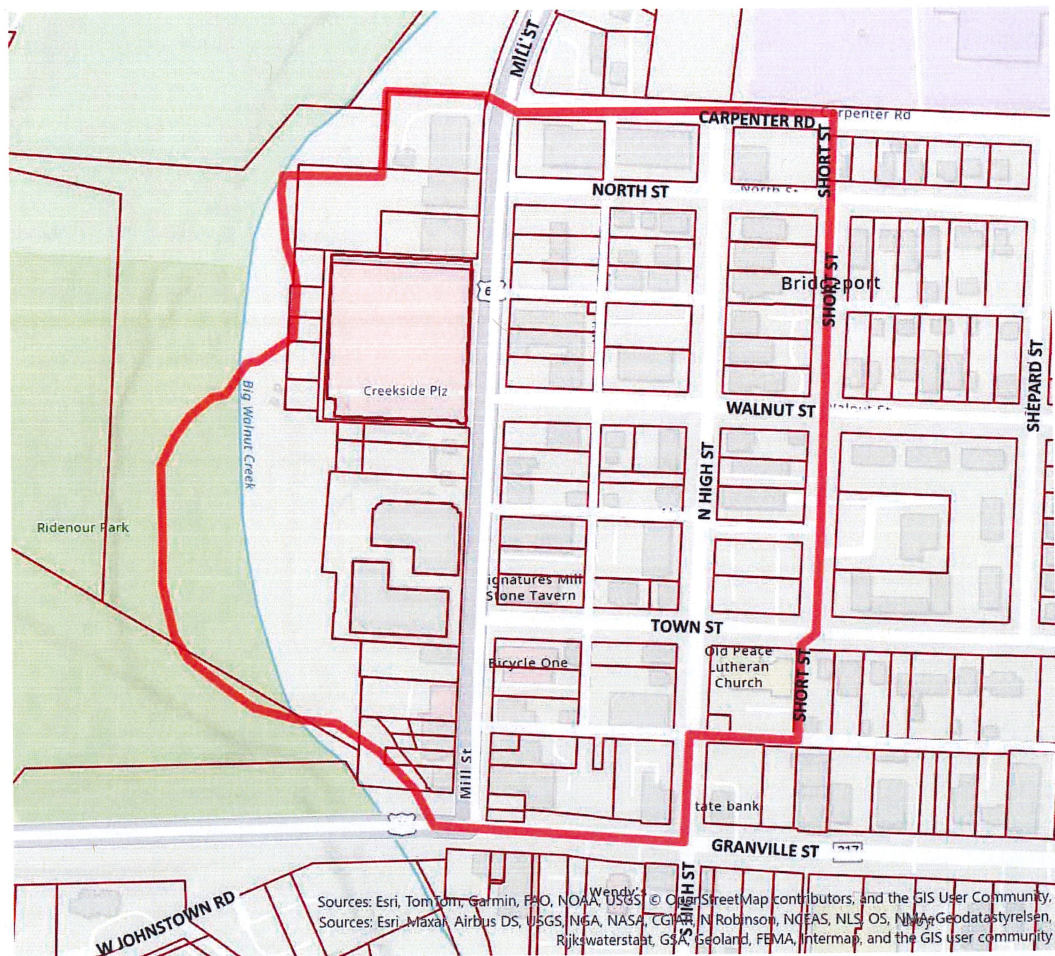
In summary, this petition proposes the following:

- The continuation of a CORA to enable individuals to walk within the CORA boundaries with an alcoholic beverage purchased from a liquor permit holding establishment.
- The expansion of the CORA boundaries generally north to Carpenter Street and east to Short Street. (See Section II Boundaries for more detail.)
- The expansion of the hours that CORA will be in effect to 11 A.M. to 11 P.M. Monday through Sunday. CORA would be suspended during certain special events that historically take place within the boundaries of the proposed CORA. These special events could include the Creekside Blues & Jazz Festival and Creekside Hops & Vines Festival, as well as any additional event identified by City Council.

II. PROPOSED EXPANSION OF CORA BOUNDARIES

The City of Gahanna is a municipal corporation with a population of 35,726 as reported in the 2020 federal decennial census, which allows the creation of up to three outdoor refreshment areas as outlined in O.R.C. §4301.82(D)(2).

In accordance with O.R.C. §4301.82(B)(1), the boundaries of the proposed expanded CORA are shown below. This expansion will allow future Creekside redevelopment, a boutique, the Sanctuary event center and parking lot, and the City-owned surface parking lot on the east side of N High Street to be included in the CORA:



DESCRIPTION

Commencing at the northwest corner of the intersection of Granville Street and Mill Street, traveling westerly to the eastern boundary of Big Walnut Creek, then continuing northerly along Big Walnut Creek to 169 Mill Street's northern property line, then continuing easterly along Carpenter Street's centerline to the intersection of Carpenter Street and Short Street, then continuing south along the centerline of Short Street to the intersection of Short Street and Ogden Alley; then continuing westerly along the centerline of Ogden Alley to the intersection of Ogden Alley and North High Street; then continuing southerly along the centerline of North High Street to the northwest corner of the intersection of Granville Street and North High Street, then continuing westerly along the centerline of Granville Street to the point of commencement. Said description contains 27.0 acres.

Pursuant to O.R.C. §4301.82(F)(1)(a), a street boundary listing is provided in Exhibit "A".

III. NATURE AND TYPE OF ESTABLISHMENTS

Pursuant to O.R.C. §4301.82(B)(2), the following lists examples of the nature and types of establishments located within the proposed CORA. These businesses, which are in the retail; dining; arts, entertainment and recreation; and services sectors, include:

Establishment Name	Address
Retail	
643 Spirit	62 Mill Street
BE Social	121 Mill Street
Ohio Herb Center	110 Mill Street
The Fable Collection	171 N High Street
Y Sadiq Diamond	81 Mill Street, Ste 300
Dining	
Barrel & Boar Creekside	121 Mill Street, Ste 130
Blue Agave	64 Granville Street
Bubbles Tea & Juice Company	121 Mill Street, Ste 122
Cold Stone Creamery	101 Mill Street, Ste 108
Gahanna Grill	82 Granville Street
Cantina Sports Bar and Grill	101 Mill Street, Ste 100
Marlow's Cheesesteaks	93 N High Street
Nostalgia Brewing	81 Mill Street, Ste 150
Signatures Mill Stone Tavern	94 Mill Street
Arts, Entertainment, and Recreation	
Gahanna Parks & Recreation Paddle Boats & Kayaks	137 Mill Street
Creekside Park	
Creekside Event Center	101 Mill St Ste 300
Gahanna Sanctuary	82 N High St
Services	
614 Boudoir Photography	74 Mill Street
Ambushed Salon	64 Granville Street, Ste 102
A Beauty	101 Mill Street
Bella Piercings	159 N High Street
C Suites Coworking Center	81 Mill Street, Ste 300
Crystal Gayle Aesthetics	136 Mill Street, Ste 130
Center for Therapeutic Massage	73 Walnut Street
Gahanna Sanctuary	82 N High Street
Envisage Wealth – Ameriprise Financial Services	81 Mill Street, Ste 100
Gahanna Convention & Visitors	110 Mill Street

Bureau	
GoYoga Gahanna	101 Mill Street, Ste 106
GoldieLuxe Beauty Bar	104 Mill Street Ste E
Greystone Tattoo Company	69 Mill Street
M Nails Studio	121 Mill Street, Ste 115
Lew Griffin Insurance	77 Mill Street
RE/MAX Connection Realtors	82 Mill Street
Rebekah Newton Music Studio	81 Mill Street, Ste 200
Smallwood Eye Associates	78 Mill Street
Sola Salon Studios	101 Mill Street, Ste 210
Sunshine Beauty	121 Mill Street, Ste 128
The Body Lab Wellness	72A Mill Street
The Little Psychic Shop in Creekside	67 Town Street Ste A
uBreakiFix Phone and Computer Repair	121 Mill Street, Ste 116
Worthy Total Fitness	73 N High Street
Weiland Massage	73 Mill Street, Ste D

IV. QUALIFYING PERMIT HOLDERS

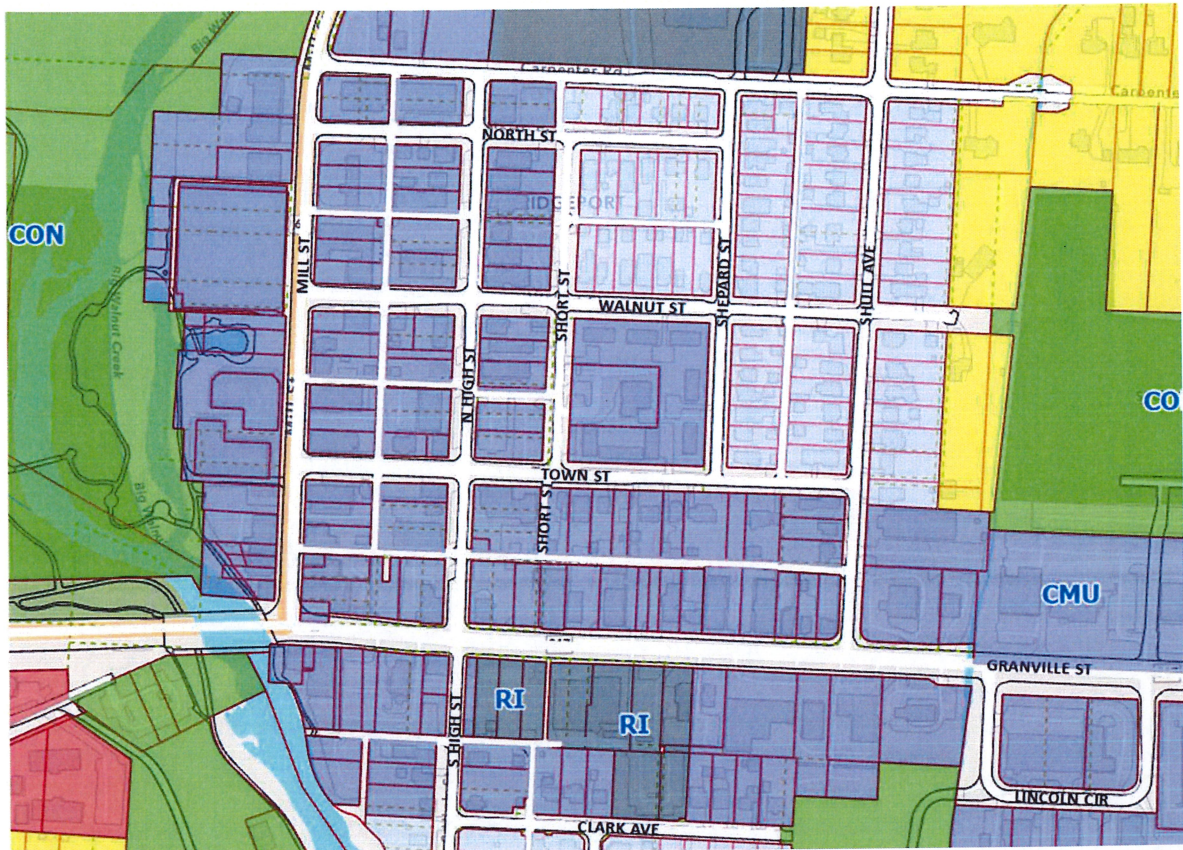
In accordance with O.R.C. §4301.82(D)(2), the CORA is the City of Gahanna's only designated outdoor refreshment area. It will encompass not fewer than two qualified permit holders. The following establishment are D permit holders under O.R.C. §4303 and have committed to participating in the CORA:

Barrel & Boar Creekside 121 Mill St.	
Cantina Sports Bar and Grill 101 Mill St., Suite 100	
Signatures Mill Stone Tavern 94 Mill St.	

Marlow's Cheesesteaks 93 N High Street	
Nostalgia Brewing 81 Mill St, Ste 150	
Blue Agave 64 Granville Street	
Creekside Conference & Event Center 101 Mill St Ste 300	

V. LAND USE & ZONING

In accordance with O.R.C. §4301.82(B)(4), the uses of the land within the CORA are zoned CMU, Creekside Mixed-Use, and is in accord with Gahanna's land use plan.



VI. PUBLIC SAFETY & HEALTH

In accordance with O.R.C. §§4301.82(B)(5), 4301.82(F)(1)(d), 4301.82(F)(1)(e) and 4301.82(F)(1)(f), the requirements for ensuring public safety and maintaining the appearance and public health of the area within the CORA are outlined below.

A. Safety Plan

The Safety Plan will help to ensure public safety within the CORA and will designate the number of personnel needed to execute the Safety Plan as follows:

- i. The Gahanna Division of Police (“GPD”) has multiple resources to maintain public safety within the CORA to include the downtown core business district. GPD has flexibility when deploying resources and has strong experience in dealing with large crowds in the Creekside District.
- ii. Given the potential for high pedestrian traffic and increased vehicular traffic within the CORA during the times it is in effect, directed staffing shall be applied by the GPD to ensure public safety. This will consist of a minimum of one police officer who will patrol the CORA district as a part of his/her assigned patrol responsibility.
- iii. The on-duty GPD supervisor will ensure that appropriate measures are taken for adequate staffing and supervision of activities occurring during CORA operational hours, based upon attendance and nature of events.
- iv. The Chief of Police may assign additional officers to events occurring within the CORA or establish other staffing mandates based upon activities that are expected to occur. To help supplement the regularly scheduled GPD officer(s) on peak weekdays and/or weekends, extra dedicated officers may be assigned to the CORA either by the GPD or may be contracted for service through the City of Gahanna by liquor permit businesses within the CORA who shall pay to the City the special duty cost for providing the extra officer(s). The primary responsibility of the contracted officer(s) will be the CORA district. If extra dedicated officers are required to be assigned to the CORA due to a special event that is being presented by an organization, the organization also will be required to share equally in the special duty cost of the extra duty officer(s).
- v. The Chief of Police, other members of the City of Gahanna’s staff, as directed by the Mayor, and CORA stakeholders, shall meet as needed to review the Safety Plan herein to determine whether updates, modifications, or supplementation may be advisable or required. In the event it is determined that the safety plan should be changed, such changes shall be executed administratively. The Chief of Police has determined that the Safety Plan described herein is sufficient to maintain public safety within the CORA. This Safety Plan can be executed with the existing personnel of the City of Gahanna.

B. Sanitation Plan

The City intends to use a combination of the existing relevant provisions of the Sidewalk Dining Code and Park Conduct Policy (Chapters 908 and 563 of the Gahanna Code, respectively) to maintain the appearance and health of the downtown Gahanna area and to ensure that the area is not adversely impacted by the CORA.

i. Trash Receptacles:

Each qualified liquor permit holder will be required to provide and maintain trash receptacles at all entrance/exit points at their individual establishments at the discretion of the City of Gahanna. The permit holders shall each be responsible for collecting litter near or around each of their occupied premises.

Trash and recycling receptacles will be distributed and serviced throughout the CORA area by the City of Gahanna Parks & Recreation Department. The Department will regularly service trash and recycling receptacles on a weekly basis or more frequently, if needed, based upon activities and events occurring in the area.

Upon approval of the Director of Public Services for the City, additional trash or recycling receptacles may be added by the city or any qualified permit holder, and the servicing of such receptacles shall remain the responsibility of the installing entity.

ii. Street Sweeping:

The Director of Public Services shall evaluate the need for, and frequency of, street sweeping and servicing of trash receptacles, and, if needed or advisable, implement changes or modifications to the Sanitation Plan from the commencement of the CORA until its dissolution.

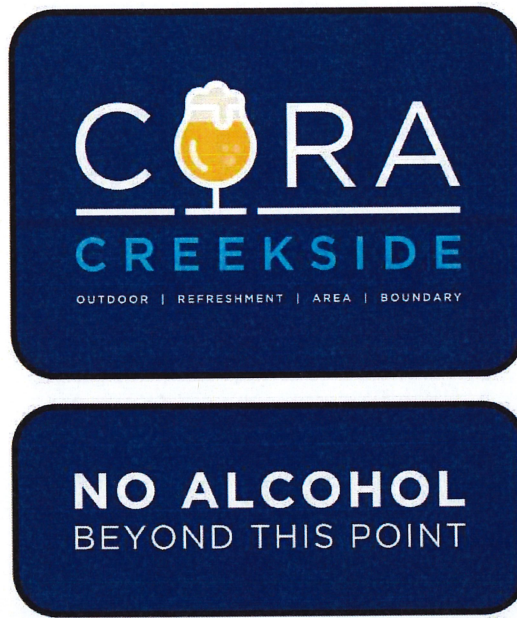
The Directors of the Gahanna Parks & Recreation Department and the Department of Public Services have determined that the Sanitation Plan described herein is sufficient to help maintain the appearance and public health within the CORA. This Sanitation Plan can be executed with the existing personnel of the City of Gahanna.

VII. ADDITIONAL INFORMATION

The following sections provide additional information regarding the proposed operations and logistical arrangements for the proposed CORA in the downtown Gahanna area.

A. Proposed Signage

In accordance with the ORC §4301.82 F(1)(b), signage will be placed designating the boundaries of the CORA. The location and spacing of the signs are shown on attached Exhibit B. The signs will be mounted and located at street intersections, streets, and exit points along the boundary of the CORA. The content and style of this artwork shall, in sum or substance, consist of the following:



B. Rules of the Area

i. Proposed Hours of Operation of the CORA

The Designated Outdoor Refreshment Area will be in operation from 11 a.m. to 11 p.m. Monday through Sunday. Extended times for special events may be established by the Mayor with the concurrence by a vote of City Council. Such concurrence would be made by motion.

The CORA shall remain in effect during these identified hours of operation unless otherwise temporarily suspended on pre-identified days or during pre-identified events. Such events may include the Creekside Blues & Jazz Festival, Creekside Hops & Vines Festival, and any other events identified by the City.

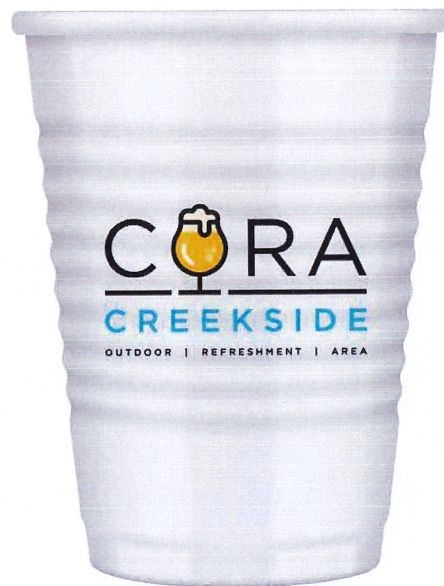
ii. Official CORA Cup

Pursuant to O.R.C. §4301.82(F)(1)(g), all beer, wine, or intoxicating liquor must be served solely in a plastic or non-glass container within the CORA. In compliance with this provision, all CORA beverages must be served in a new, unused Official CORA Cup. No other container will be permitted.

Used official cups from one liquor permit holder establishment shall not be carried into the establishment of another liquor permit holder and must be disposed of before entering that establishment. Other businesses within the CORA that are not a liquor permit holder will have the option to determine whether to permit a CORA beverage within their establishment. In that event, the business shall post a sign at its entrance, specifying that CORA beverages are permitted to be carried inside.

The participating qualified liquor permit holders will include a “to go” charge on every CORA beverage sold, with the Official CORA Cup. The “to go” charges will be used to fund the costs associated with the enforcement and implementation of the CORA, including costs of certain supplies, and any additional costs incurred as a result of the Safety and/or Sanitation Plans outlined herein.

The Official CORA Cup will be able to hold no more than sixteen (16) fluid ounces and will be composed of plastic or non-glass material. (A copy of the proposed Official CORA Cup for the Creekside District is below.)



C. Public Enjoyment of CORA

A member of the public who elects to participate in the CORA can expect to enjoy the CORA without legal restrictions as long as that CORA participant correctly follows all of the Rules of the CORA area and maintains a decorum of good behavior, free of public drunkenness, property destruction, or any action that disrupts the enjoyment of another CORA participant, or disrupts any establishment, property owner, resident, or patron within the CORA.

Violation of any of these Rules of the CORA shall be considered a minor misdemeanor and violators face warnings and/or fines up to \$150.00 in accordance with O.R.C. §4301.62.

D. Positive Economic Impacts

The CORA is supported by the business establishments and residents within the defined district. The CORA distinguishes the Creekside District and enhances the experiences of patrons of business establishments and the attendees of events in the downtown Creekside District. It increases the economic impact, value, and visibility for restaurants and merchants. CORA is an economic development tool to draw shoppers, diners, and other foot traffic to the downtown Creekside District.

EXHIBIT “A” STREET BOUNDARY LISTING

City of Gahanna		
Creekside Outdoor Refreshment Area (CORA)		
7/3/2025		
<u>Street Boundary Listing</u>		
Street Name	Range	Even/Odd
Mill St	30-172	Both
Carpenter St	101-149	ODD
North St	1-98	Both
Short St	55-251	ODD
Wilson Aly	0-0	
Ledge Aly	0-0	
N High St	4-206	Both
Lodge Aly	0-0	
Walnut St	12-107	Both
Latta Aly	0-0	
Town St	1-107	Both
Ogden aly	0-0	
Granville St	56-88	Even

EXHIBIT "B" SIGNAGE

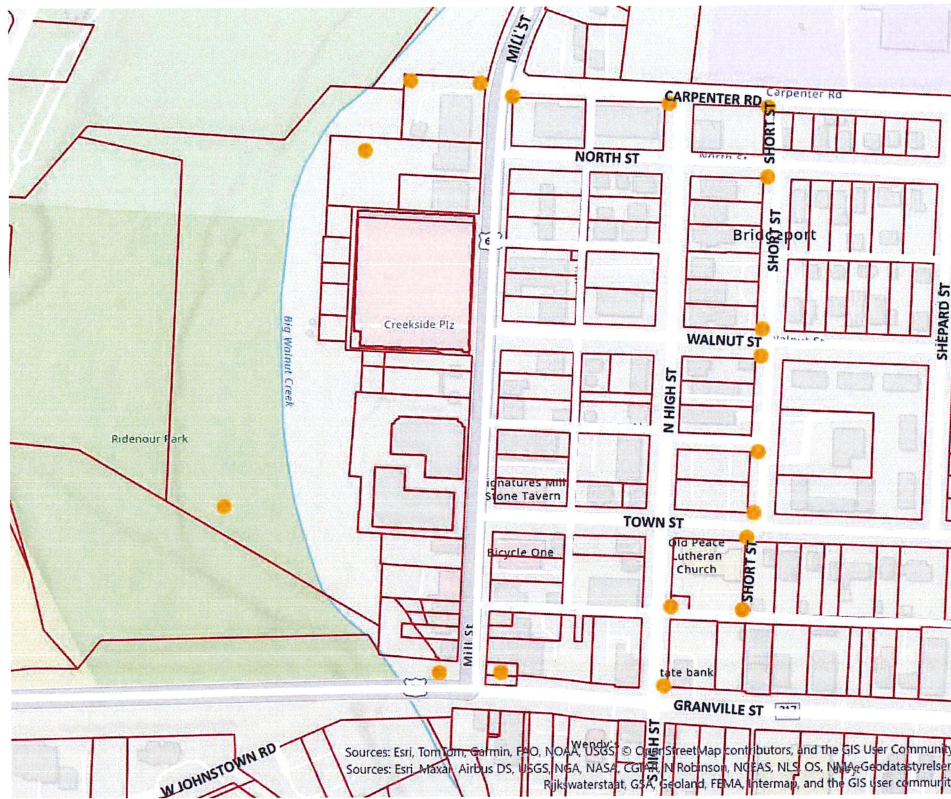


EXHIBIT "C" AREA CERTIFICATION



July 10, 2025

Subject: Creekside Outdoor Refreshment Area Expansion

The City of Gahanna is proposing expansion of its Designated Outdoor Refreshment Area (DORA), known locally as the Creekside Outdoor Refreshment Area (CORA). The expanded boundary of the CORA commences at the northwest corner of the intersection of Granville Street and Mill Street, travels westerly to the eastern boundary of Big Walnut Creek, then continues northerly along Big Walnut Creek to 169 Mill Street's northern property line, then continues easterly along Carpenter Street's centerline to the intersection of Carpenter Street and Short Street, then continues south along the centerline of Short Street to the intersection of Short Street and Ogden Alley; then continues westerly along the centerline of Ogden Alley to the intersection of Ogden Alley and North High Street; then continues southerly along the centerline of North High Street to the northwest corner of the intersection of Granville Street and North High Street, then continuing westerly along the centerline of Granville Street to the point of commencement.

I certify that said boundary contains 27.02 acres, which is below the 320 contiguous acre requirement outlined in O.R.C. §4301.82(B)(1)(b) for a municipal corporation with a population less than 50,000.

Sincerely,



A handwritten signature in blue ink, appearing to read "Thomas Komlanc", written over the right side of the professional seal.