



City of Gahanna

Meeting Minutes

Committee of the Whole

200 South Hamilton Road
Gahanna, Ohio 43230

Jamie Leeseberg, Chair
Karen J. Angelou
Brian D. Larick
Nancy R. McGregor
Brian Metzbower
Stephen A. Renner
Michael Schnetzer

Kimberly Banning, Clerk of Council

Monday, October 8, 2018

7:00 PM

Council Committee Room

Mr. Leeseberg called the meeting to order at 7:02 p.m.

Present 5 - Brian Metzbower, Nancy R. McGregor, Jamie Leeseberg, Michael Schnetzer, and Brian D. Larick
Absent 2 - Karen J. Angelou, and Stephen A. Renner

UPDATE FROM THE DIRECTOR OF PUBLIC SERVICE AND ENGINEERING

[2018-0190](#)

CLARK STATE ROAD AT REYNOLDSBURG - NEW ALBANY ROAD
PUBLIC MEETING INFORMATION

Mr. Priestas said Franklin County Engineers Office is having an open house about Clark State and Reynoldsburg-New Albany Rd on Thursday

PENDING LEGISLATION

[ORD-0065-2018](#)

TO AMEND SECTION 161.081, CREDIT FOR TAX PAID TO ANOTHER MUNICIPALITY, OF CHAPTER 161, INCOME TAX, OF THE CODIFIED ORDINANCES OF THE CITY OF GAHANNA, RELATED TO THE SUBMISSION TO THE ELECTORS OF THE CITY OF GAHANNA AT THE GENERAL ELECTION TO BE HELD NOVEMBER 6, 2018, AN ORDINANCE TO AMEND ORDINANCE 75-76, PASSED AUGUST, 1976, SO AS TO INCREASE THE GAHANNA INCOME TAX FROM A RATE OF ONE AND ONE-HALF (1.5%) PERCENT TO A RATE OF TWO AND ONE-HALF (2.5%) PERCENT.

[ORD-0077-2018](#) TO AUTHORIZE THE MAYOR TO ENTER INTO LEASE AGREEMENT FOR PERSONAL WIRELESS COMMUNICATION FACILITY LOCATED AT ACADEMY PARK.

Ms. Franey said I believe they have submitted the exhibits. Mr. Leeseberg said Mr. Ewald has sent the exhibits to Council. Mr. Barr said this is at the southeast of Academy Park somewhat near but well removed from the baseball fields. Enter near the guardrail opening and be in the flat low level areas there, about 50' x 50'. Access will be from Cherrybottom, not from the park. They will have their own access. Mr. Larick said the trail will run southwest from this location. Mr. Barr said it will not impact the trail. Mr. Priestas said they will be responsible for maintaining the trail. Mr. Ewald said everything is in good shape. Ms. Franey said I want to be sure Council gets the final exhibit that has been approved. Mr. Ewald said it will be submitted to the Clerk. Mr. Barr said everything will be in order.

RECOMMENDATION: SECOND READING; AMEND BY SUBSTITUTION, REGULAR AGENDA

[ORD-0079-2018](#) TO AMEND SECTIONS IN CHAPTER 139, POLICE DEPARTMENT, OF THE CODIFIED ORDINANCES OF THE CITY OF GAHANNA.

Chief Spence sent an email in response to Council questions. Mr. Schnetzer asked for this to be brought back due to extenuating circumstances preventing him from being at first committee. Chief said Lean project examined hiring processes for officers and dispatchers. Number of changes to make more competitive with suburban neighbors, decrease time from application to successful candidate. Training time for new recruits is almost a year, 7 months in academy, 4 months in the field. With old process, which lasted 9-12 months, we were looking at 2 years to replace an officer. We looked at Ohio Revised Code and 124.41 stipulates that any appointment to the academy must be over age 21 and not over age 35. That statute does stipulate that a municipality can make an upper age limit, but 21 is the lower limit due to carrying a weapon. Spoke with City Attorney and made sure there was no previous legislation, and he said we need to revise the age limit or ORC would prevail. We added language stating "original appointment", so if the officer came from another agency, it would be from their original appointment. We discussed other agencies, and the highest we found was age 39 in Toledo. There are some that have passed legislation with no upper age limit. We asked in committee if there was a potential for an increased age, what would that be. Some factors are that the retirement age has increased, the rigors of the job over time, etc. One thing we will propose to council and that Mrs. McGregor mentioned last week are that one candidate who was a veteran started with us at age 40. Our proposal would be for an applicant's original appointment not to exceed their 41st birthday. That would encompass every applicant we have and would be reasonable given all the other factors. I sent revised language to City Attorney today. Mrs. McGregor said I was giving examples of older officers, including Chief Murphy who was older than 35 when he was appointed. Chief Spence that code was not in force when Chief Murphy

was appointed, I think it was passed in 2000. Officer Hixon was appointed in 2000. Mr. Schnetzer said I want to confirm that the intent is pursuant to Lean Gahanna to be a cost saving measure, that if Gahanna is going to make the investment in training that the career will be long term with Gahanna. Chief said that is correct. Mr. Schnetzer said he was satisfied with the new language. Mrs. McGregor said she just wanted to make sure we don't exclude anyone. Mrs. Cochran said we discussed exceptions but that is not something we are able to do after discussion with the City Attorney.

RECOMMENDATION: SECOND READING, AMEND BY SUBSTITUTION, CONSENT AGENDA

ITEM FROM THE DIRECTOR OF HUMAN RESOURCES

[ORD-0081-2018](#) TO AUTHORIZE THE MAYOR TO ENTER INTO THE AMENDED AND RESTATED AGREEMENT WITH THE CENTRAL OHIO HEALTH CARE CONSORTIUM (COHCC) FOR THE JOINT SELF-INSURANCE PROGRAM EFFECTIVE JANUARY 1, 2019.

Mrs. Cochran said we have been a member of the consortium since 1992 and every 3 years we go through a trust cycle and have to ask to be a part of it again. You have a copy of the agreement redlined and one copy clean. This was done with the board and attorney who represents consortium and our city attorney reviewed it. Made up of 11 entities, we work together to keep rates lower. 2019 rates are not going up at all. Based on our claims experience and reserve funds. There are just a few minor changes to redefine some definitions where they change "founding members" to "vested members" and explain how rates are set based on the size of each group. We look at this every 3 years. We look at other options that would make sense. This is the most risk-averse option that we have. When you look at other options no one is willing to quote more than a year. If we went alone and had even one bad year it would be bad for the city. This would begin January 1, 2019. Mr. Larick asked if 0% increase was across the board. Mrs. Cochran said no, we are looked at individually, and the average is 8% increase. There was one group that had a reduction. Mr. Larick asked how many organizations? Mrs. Cochran said 11. Mr. Larick said the distribution is negative to 8%, what is the curve, are most at 4% and one's at 8? Mrs. Cochran said it varies. Mr. Schnetzer said, the distribution, the 0% is specifically for Gahanna, in your experience, or if there's any evidence, what is the role of the near-site wellness center in holding down that expense. Mrs. Cochran said when we look at what we put in the pool, we only used about 60%. That could be a combination of the center, versus what claims came in. Last year it was a 4% increase. The Finance Director budgeted for a 10% increase so we did much better. Mrs. McGregor said if we didn't have money to offset, would we have an increase? Mrs. Cochran said we might have a slight increase, but we spread that money across all groups. Mr. Larick said we paid in, say,

\$1,000, we spent \$600? Mrs. Cochran said yes. Larick said that other \$400 then is a contributor toward the 0% increase. How much do we actually spend? Mrs. Cochran said we pay about \$2.9 million for the year. Mr. Larick said roughly 10% is picked up by employees. Mrs. Cochran said yes. Mrs. McGregor asked how many employees. Mrs. Cochran said probably 140 that take insurance. Mr. Ewald had no concerns. Mr. Larick asked if there are any means to assess wellness over the year? Mrs. Cochran said I can tell you that through the wellness program people have identified health concerns that they've been able to manage, thus saving the plan money. Those are really grey numbers. We can't concretely say. Mr. Larick said the same thing with sick time? Mrs. Cochran said yes.

RECOMMENDATION: 1ST READING, NO NEED TO COME BACK, 2ND READING, CONSENT AGENDA

ITEMS FROM THE CITY ADMINISTRATOR

[ORD-0082-2018](#) TO AUTHORIZE THE CITY ADMINISTRATOR TO AWARD AND THE MAYOR TO ENTER INTO CONTRACT WITH RUMPKE OF OHIO, INC., FOR RESIDENTIAL REFUSE, RECYCLING & YARD WASTE COLLECTION IN THE CITY OF GAHANNA.

Ms. Franey said we have Andrew Booker from SWACO to address any questions you may have. As a reminder, Gahanna is a part of a solid waste consortium of 10 communities, as a way of improving upon rates. They have broken apart all of the pieces of solid waste: collection, tipping fees, recycling tipping fees, customer receptacles, etc. We're going to talk about each of those areas. We're going to start with solid waste collection. 2019 would be the last year we can renew our existing solid waste contract with Rumpke. So the consortium went out to bid to see what rates we could get. Because the consortium wants the best rates, they decided to look at all of the communities that are part of it and possibly break it up to be more competitive. We were teamed with Reynoldsburg. We received 2 bids, 1 from Local Waste and 1 from Rumpke. Multiple results, and I attached those. We are recommending Rumpke's alternate #2. It is the same service we have now, with only a 3-year term. The 2019 rate is \$16.71 per month, the same rate as if we renewed for the final year with Rumpke. For just solid waste collection only, we are asking for legislation to enter into contract for that 3-year term with Rumpke. Our current rate is slightly less than that per month. The next thing is just an FYI, it's landfill tipping. The current fee is \$39.75 per ton, plus up to \$13 per ton additional if hauler uses a transfer station. That tipping fee is paid by the hauler out of the contract we just discussed. Anything that goes to the landfill, the tipping fees are paid out of that \$16.71 we talked about for 2019.

RECOMMENDATION: 1ST READING, NO NEED TO COME BACK, 2ND READING, CONSENT AGENDA

[ORD-0083-2018](#) TO AUTHORIZE THE MAYOR TO ACCEPT A RENEWAL RATE WITH RUMPKE WASTE & RECYCLING SERVICES, FOR 2019 RECYCLING TIPPING/PROCESSING FEES FOR THE CITY OF GAHANNA.

The next item is related to recycling tipping and processing fees. The consortium is breaking everything apart so that prices we are paying are for specific items. We have bid the recycling tipping and processing separately for a while now. Rumpke is pretty much the only one doing that and we don't want that to unfairly help Rumpke when they bid collections. Where we are with our current contract is the last possible year for a \$0 per ton tipping fee. We definitely want to maintain that for 2019. We are requesting legislation to authorize the mayor to sign that renewal for 2019. Honestly, I don't think we would have needed legislation to do that due to the original contract, but I chose to bring it forward because it's such a confusing issue with all of the different pieces to make sure everything is documented moving forward. This is simply asking to permit renewal for the final year of the current Rumpke recycling tipping and processing at \$0 per ton. Mr. Leeseberg said it seems like we're offset on different things. Ms. Franey said yes. Mr. Metzbower asked why the zero rate? Is that based on grant dollars or something? Ms. Franey said no, simply the year we bid that contract, that was the going rate. Mr. Metzbower asked what will the rate be going to? Ms. Franey said that's the next piece. Mrs. McGregor said, if we take the last year of the contract, do we go 5 more years? Ms. Franey said knowing that our collection contract could go all the way through 2023, the consortium went out to bid for recycling processing and tipping fees for years 2020-2023. They knew everyone would renew 2019 at \$0 fees, so went out to bid for 2020-2023 and that would line up with the collection contract that we just bid for solid waste. The new contact for recycling is a 2-year contract with two, 1-year renewal options.

RECOMMENDATION: 1ST READING, NO NEED TO COME BACK, 2ND READING, CONSENT AGENDA

[ORD-0084-2018](#) TO AUTHORIZE THE MAYOR TO ENTER INTO CONTRACT WITH RUMPKE WASTE & RECYCLING SERVICES, FOR 2020 RECYCLING TIPPING/PROCESSING FEES FOR THE CITY OF GAHANNA.

The bid opened in May and now the fee is \$35 per ton, up from \$0. Which means that based upon the tonnage that Gahanna has been recycling, plus a possible increase, that would be about an extra dollar per month to the residents to cover the recycling fee. That contract also has a revenue sharing clause. Twice a year they'll calculate what kind of percentages they're getting in recycling, they'll calculate the revenue they're getting for that, minus \$90 per ton for processing, and any revenue beyond that is split 50/50 between our community and Rumpke. There are high and low caps: we will never pay more than \$35/ton but

won't ever get more than \$20/ton in revenue. Mr. Metzbower asked why the increase? What's going on in recycling? Mr. Booker said the markets are tough right now and have been for a couple years. The markets go up and down and the commodities go up at different rates. China has placed restrictions on overseas recycling and the markets are in a real adjustment period right now. It's fortunate we have Rumpke, as they are not as depending on the foreign market as Waste Management, Republic, etc. Supply and demand, when those foreign markets are not buying as much, the prices for the commodities have gone down.

The landfill tipping fee is \$39.75 per ton. If they go to a transfer site it's an additional \$13 per ton. If you think of the industry as a whole, if more goes to the landfill, it fills up faster and less is recycled. If you can keep things in the lower tipping fee tier, you can keep costs down as a whole. Mr. Leeseberg said right now we have a surplus of recycled material, which has driven price down. If we sent less to landfill, that would actually drive recycling prices down further. Mr. Booker said there are a lot of factors. These are traded on the Chicago Board of Trade like any commodity. There are lots of market factors and they don't all go the same way. You're right, there's a chicken and egg issue. In the short term it could depress prices. On the other hand, the more domestic supply of recycling stimulates investment in domestic processing, reducing the reliance on foreign markets. Pratt is opening a plant in Wapakoneta. It will drive more investment in the longer run. Mr. Leeseberg asked do any of these plans change the type of containers residents use? Ms. Franey said, currently residents provide their own trash containers. We are one of the few communities that still use the red bins. Us, Reynoldsburg, and Westerville. MORPC has sustainable 2050 program, which we are part of. The 3rd objective calls for communities to reduce the amount of solid waste in landfill, and SWACO's goals include reduction as well. Increase from 46.5% to 50% recycling by 2020. It would be all of our desires to support increased recycling. When we bid the collection contracts, a lot of the options included the carts, both recycled and solid waste. We had it broken down. Ranged from lowest to highest, \$18.90 to \$25.71 per month. That's all higher than what we were able to lock into for status quo. SWACO stepped up in 3 ways: 1. Applied for grant through Recycling Partnership, a national nonprofit to reinvest in community programs 2. SWACO is offering a grant for 64-gallon carts 3. SWACO is offering to front City's portion and allow us to pay back over 3 years. Normally cost per cart is \$46.52. SWACO will pay \$22.50. The national grant would be \$7.00 per cart. \$17.02 would be the city portion. We would need around 10,007 carts, about \$170,000. We would purchase about 100 of them to have on hand for new residents, etc. just over \$4600 for those extras. The 3 years that SWACO would finance would be just under \$57,000 per year we would owe SWACO.

When deployed there would be a number associated with the can for each residence to track the bins. Other communities have had good success with these. Mr. Booker said there's a 10-year warranty on components and 12-year warranty on body of container. Ms. Franey showed comparison of footprint of current red bin versus the rolling cart. Mr. Booker said there's about a 30% increase in recycling nationally, and it's 50% in Franklin County. Most of us are suffering from the "Amazon phenomenon" so we have a lot of cardboard boxes. Part of the transition does include a little more space. The Recycling Partnership is a great partner to have and it was funded by anyone you can imagine: Starbucks, Target, Coke, etc. They've rolled these out in Boston, Austin, Chicago, and all across the country. One advantage of the grant is that they have all kinds of education materials to help residents prepare for the cart and where to put it, answering questions, etc. We'll have lots of resources to get out in front of citizens. Ms. Franey said these carts would come to us branded however we want. These would stop the blowing of recycling which is a major problem. Mr. Schnetzer asked if analysis had been given on folks who have already adopted the carts. Would that reduce the number required? Ms. Franey said we would just roll these out. They would save the money they're already paying. Mrs. McGregor asked does a machine pick these up? Ms. Franey said yes they can be picked up that way, though I can't say that's how they will be doing it in 2019, but they can accommodate the mechanical arm pickup. Mr. Booker said we are very excited to offer this opportunity. It's our long-term mission to offer this. This is a best practice. There are hundreds who do it this way across the country. Dublin, Hilliard, Columbus. It's nothing new in terms of the system or approach. They are usually automated or semi-automated collection. It reduces worker disability and comp claims, which is a way to drive down prices, so this should help control costs in the long run as well. Ms. Franey said the administration believes this is a great opportunity with SWACO stopping up as they have. And if council is in favor we would bring forward the necessary paperwork and you'd see this again. Mrs. McGregor said at MORPC summit on sustainability a few years ago, corrugated cardboard was the most profitable. Mr. Booker said aluminum is the most valuable, but there is high volume of corrugated and there is a robust market for it, so it continues to be the backbone of profitability for the program. I worked at Ohio EPA for 20 years, and we've had some dips where people get concerned, but the market always comes back at some point. Mr. Metzbowler asked who would pay for this. Ms. Franey said the mayor would like the city to pay for it, but if not possible, it would be about 43 cents per month over the 3-year period passed through to residents. Ms. Franey summarized: What's on the table tonight is the 2019-2023 solid waste collection contract, the 2019 recycling tipping and processing renewal, and the 2020-2023 recycling tipping and processing contract. And if you can let me know if you want to entertain the carts, we will

prepare the legislation for a later committee.

Mr. Schnetzer said lots of numbers are being thrown around. Focusing on the toter, 43 cents per month seems like a pretty miniscule amount. What would be the hypothetical percentage increase of the bill? Ms. Franey said about 3%, the cost of inflation. Mr. Leeseberg asked who owns the toter after the 3 years? If they take the bin, we're out the cost of the bin. If they're paying for the difference in cost, I can see it both ways. Ms. Franey said these would not roll out January 2019, which would be enough time to sort through some of these issues and to give a little more thought to whether we want the cost passed through, ownership, etc.

Mr. Metzbower asked doesn't Dayton use GPS? Mr. Booker said city of Cincinnati does it to track participation or contamination; they can put out resources to educate. Mr. Metzbower asked, it's not to keep from stealing them? Andrew said yes it can be used for that, but that's not the primary purpose. Most communities use an RFID tag. Columbus actually stencils the address on it. Mrs. McGregor said at the seminar I went to, Goodwill made a presentation saying that they will take clothing that is not saleable. Mr. Booker said that's exactly right. Every year SWACO will have materials for outreach and when deployed there would be a number associated with the can for each residence to track the bins. Other communities have had good success with these. Mr. Booker said there's a 10-year warranty on components and 12-year warranty on body of container. Ms. Franey showed comparison of footprint of current red bin versus the rolling cart. Mr. Booker said there's about a 30% increase in recycling nationally, and it's 50% in Franklin County. Most of us are suffering from the "Amazon phenomenon" so we have a lot of cardboard boxes. Part of the transition does include a little more space. The Recycling Partnership is a great partner to have and it was funded by anyone you can imagine: Starbucks, Target, Coke, etc. They've rolled these out in Boston, Austin, Chicago, and all across the country. One advantage of the grant is that they have all kinds of education materials to help residents prepare for the cart and where to put it, answering questions, etc. We'll have lots of resources to get out in front of citizens. Ms. Franey said these carts would come to us branded however we want. These would stop the blowing of recycling which is a major problem. Mr. Schnetzer asked if analysis had been given on folks who have already adopted the carts. Would that reduce the number required? Ms. Franey said we would just roll these out. They would save the money they're already paying. Mrs. McGregor asked does a machine pick these up? Ms. Franey said yes they can be picked up that way, though I can't say that's how they will be doing it in 2019, but they can accommodate the mechanical arm pickup. Mr. Booker said we are very excited to offer this opportunity. It's our long-term mission to offer this. This is a best practice. There are

hundreds who do it this way across the country. Dublin, Hilliard, Columbus. It's nothing new in terms of the system or approach. They are usually automated or semi-automated collection. It reduces worker disability and comp claims, which is a way to drive down prices, so this should help control costs in the long run as well. Ms. Franey said the administration believes this is a great opportunity with SWACO stopping up as they have. And if council is in favor we would bring forward the necessary paperwork and you'd see this again. Mrs. McGregor said at MORPC summit on sustainability a few years ago, corrugated cardboard was the most profitable. Mr. Booker said aluminum is the most valuable, but there is high volume of corrugated and there is a robust market for it, so it continues to be the backbone of profitability for the program. I worked at Ohio EPA for 20 years, and we've had some dips where people get concerned, but the market always comes back at some point. Mr. Metzbower asked who would pay for this. Ms. Franey said the mayor would like the city to pay for it, but if not possible, it would be about 43 cents per month over the 3-year period passed through to residents. Ms. Franey summarized: What's on the table tonight is the 2019-2023 solid waste collection contract, the 2019 recycling tipping and processing renewal, and the 2020-2023 recycling tipping and processing contract. And if you can let me know if you want to entertain the carts, we will prepare the legislation for a later committee.

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RECOMMENDATION: 1ST READING, NO NEED TO COME BACK, 2ND READING, CONSENT AGENDA

ITEM FROM COUNCIL

[RES-0016-2018](#) TO CELEBRATE THE FAMILY FELLOWSHIP CHURCH OF CHRIST'S 10-YEAR ANNIVERSARY AND RECOGNIZE OCTOBER 2, 2018, AS FAMILY FELLOWSHIP CHURCH OF CHRIST DAY

Larick said request came in for resolution which Clerk drafted. Mr. Leeseberg asked whether it was being presented. Mr. Larick said I think they would like someone to present it at their event. Mayor is doing a proclamation. Mr. Thomas said event is at the end of the month, dinner on 10/27 and event on 10/28.

RECOMMENDATION: 1ST READING, CONSENT AGENDA

ITEM FROM THE CLERK OF COUNCIL

[ORD-0085-2018](#) TO ACCEPT WARRANTY DEED FOR HAMILTON PARKE RESERVE

Mr. Ewald said this happens to be a circle of grass at the end of the court on Old Mill. In this case we don't have any maintenance responsibilities. We asked if we could re-deed it to HOA, but their deed restrictions prevent that. We did prepare the plat and they are going to draft the deed after council approves it. The attachment is a letter from the law

firm and an example deed. Mr. Leeseberg said we'll postpone this till we get the actual deed. Mr. Larick asked if it's a public or private road.

RECOMMENDATION: 1st READING, BACK TO COMMITTEE

MASTER FEE SCHEDULE

Ms. Franey said in July council asked us to look at a master fee schedule, and I looked at communities that do that. Dublin does that and has a good model. There about 170 mentions of fees in our code, so I think that the best way to go would be for us to create a master fee schedule, and as we update code, take the fees out of code and reference the master fee schedule. Just wanted to give you that update and get going on putting that master fee schedule together. Mr. Metzbower said it would basically be like an appendix. Ms. Franey said it would just reference the name of the fee schedule. Most communities do a combination. Mr. Larick asked is that just a carryover? Ms. Franey said I can't tell. In Dublin it seems like mostly the penalties are in the schedule.

ADJOURN

Mr. Leeseberg adjourned the meeting at 8:12 p.m.